





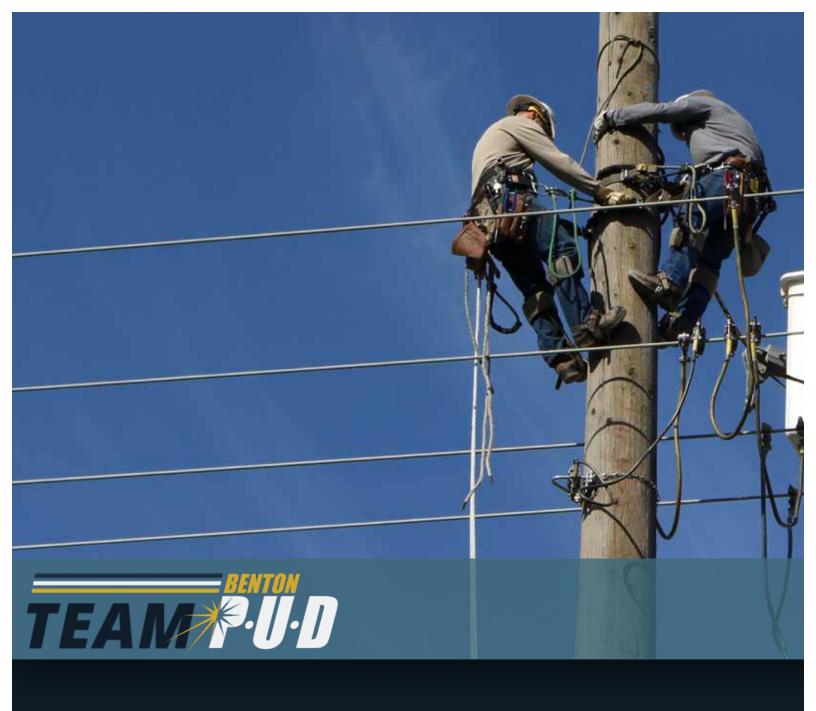


# CAL CONTROL ANNUAL COMPREHENSIVE FINANCIAL REPORT Benton PUD, Your Trusted Energy Partner

Public Utility District No. 1 of Benton County, Washington for the fiscal years ended December 31, 2023 and 2022

BentonPUD.org

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# **ANNUAL COMPREHENSIVE FINANCIAL REPORT 2023**

# Public Utility District No. 1 of Benton County, Washington for the fiscal years ended December 31, 2023 and 2022

Prepared by Accounting and Executive Administration departments of Benton PUD

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# **INTRODUCTORY SECTION**



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

# Public Utility District No. 1 of Benton County Washington

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

December 31, 2022

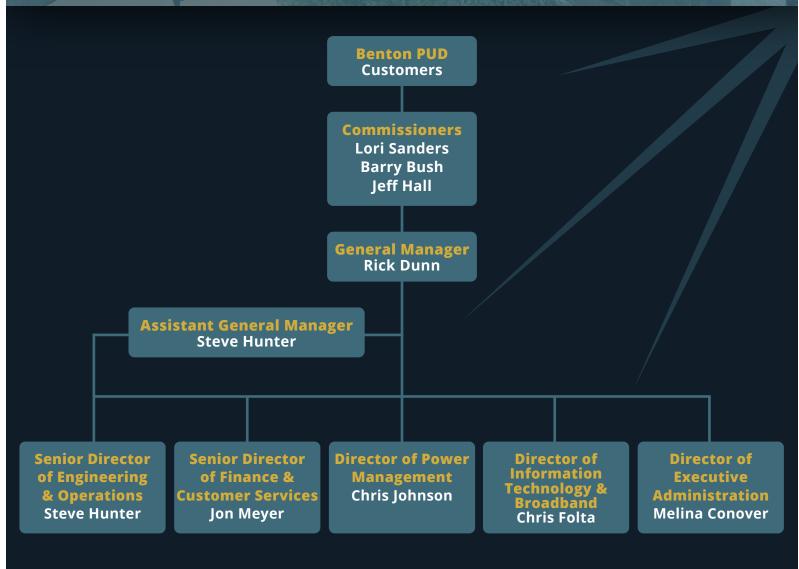
Christophen P. Monill

Executive Director/CEO



# **ORGANIZATION CHART**

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## BOARD OF COMMISSIONERS AS OF DECEMBER 31, 2023



#### Lori Sanders President

Commissioner Sanders took office in 2004 and serves Commission District 1. She has been re-elected three times. Her current term ends December 31, 2028.



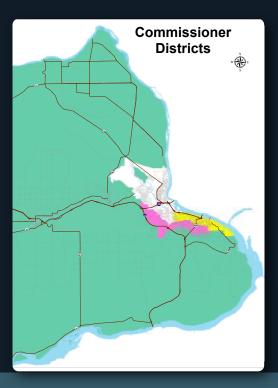
Barry Bush Vice President

Commissioner Bush took office in 2013 and serves Commission District 3. He has been re-elected one time. His current term ends December 31, 2024.



Jeff Hall Secretary

Commissioner Hall took office in 2022 and serves Commission District 2. He has been re-elected three times. His current term ends December 31, 2026.



## **Commissioner Districts**

Benton PUD is governed by a three member board of commissioners elected by citizens of Benton County. Each commissioner represents a different sector of the county and serves a six year term. Each commissioner also represents Benton PUD as a delegate to various business organizations. The commission terms are staggered so that a different commissioner stands for election every two years.



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## **GENERAL MANAGER MESSAGE & LOOK BACK**

Value People: Demonstrate mutual respect and regard for the inherent value of all people through our words and actions.

Benton PUD has been a trusted and foundational part of our community for over seventy-seven years. Throughout our history, it is our highly qualified and dedicated employees who remain the key to achieving our mission and purpose and to establishing Benton PUD as a respected and influential community and regional leader.

It is an exciting time for Benton PUD as we chart some new territory and build on the winning strategies that have served our customers so well over the years. With the wide array of expected and unexpected opportunities and challenges coming our way, we are focusing our current strategic and operating plans on five fundamental goals: (1) Value People; (2) Meet and Exceed Customer Expectations; (3) Ensure Strong Financial & Operational Stewardship; (4) Strive to Meet the 21st Century Grid Expectations; and (5) Maintain Reliable, Environmentally Responsible and Least-Cost Power.

As a consumer-owned not-for-profit utility, Benton PUD exists solely to operate in the best interest of our customers, and we know affordable and reliable electricity is critical to the health, safety, and well-being of our customers. That's why Value People is at the center of all we do and sets the standard for how our employees work with each other and with our customers.



**Rick Dunn** Rick Dunn, General Manager

The 2023 version of Benton PUD's Annual Comprehensive Financial Report carries on our long tradition of forward thinking and excellence and is a testament to our strong commitment to continuous improvement and to developing new and innovative ways to achieve increasing excellence in all we do.

The statements and information in this report show an organization operating on a strong financial foundation built on a culture where every employee has an important role in carrying out our simple but profound mission and purpose to CONTRIBUTE HIGH VALUE AND IMPROVE THE QUALITY OF LIFE IN OUR COMMUNITY.



# LOOK BACK AT 2023

#### Value People

This past year marked the first time our employees earned incentives for two new programs, PowerUp and EmPOWERed. The actions we took to develop these programs involved evaluating, measuring, and aligning employee incentives with each of our strategic goals. In addition, we are focusing on efforts to educate and empower our employees by increasing their understanding of our mission, purpose, values, and the services we provide that are essential to the safety, health, and overall livability of our communities. With these programs, employees are making intentional efforts to establish and enhance connections within our schools and communities to promote and raise awareness of the public power industry that we proudly represent.

Additionally, physical security is a high priority topic for electric utilities and we are responding by implementing a multi-phased enterprise physical security plan to upgrade and harden our facilities.

#### Strive to Meet the 21st Century Grid Expectations

Total capital expenditures for transmission and distribution projects exceeded \$23 million which reflects our ongoing commitment to visionary grid reliability improvements and adherence to our longstanding and disciplined approach to system planning and improvement.

We continued our high customer growth trend connecting over 950 new electric services and increasing our net total services to 57,567. At just over \$6 million, new customer expenditures represented our largest capital investment category. We also invested nearly \$4 million for distribution system improvements that result in increased capacity and reliability. Transmission expenditures were just over \$4.6 million, including ongoing design, permitting, procurement, and construction expenses associated with building the Spaw-to-Philips 115-kV transmission line. With expected completion in 2024, this more than 15-mile line will provide redundant transmission service to large irrigation customers in southeast Benton County as well as substations serving our Finley area residential and large commercial customers. This will be the largest transmission line investment we have made since the 1970s. The line was first envisioned as part of our Transmission Reliability Improvement Project (TRIP) initiative launched in 2014 and is representative of Benton PUD's commitment to meeting the reliability expectations of a 21st century grid.

#### **Meet and Exceed Customer Expectations**

For the fourth consecutive year we did not have a retail rate increase. Through sound financial planning (discussed in more detail in the next section), including the prudent use of debt to fund capital, we have not had a retail rate increase since 2019.

Community education and outreach is a key strategic initiative. We continue work to expand our EmPOWERed





program into the communities we serve and beyond. To this end, we have implemented an outward facing version of our self-paced online education "episodes" on our website and are excited to market and grow the EmPOWERed program to achieve a high level of community engagement and influence.

#### **Ensure Strong Financial & Operational Stewardship**

We balance the use of debt and revenues from retail rates to fund our capital improvement plan. We periodically issue municipal bonds to accomplish this objective while maintaining a prudent debt to capitalization ratio. In 2023, we issued \$25 million in municipal bonds to maintain our commitment to meet 21st century power grid expectations, maintain adequate financial metrics and credit rating, and remove the need for a near-term rate increase.

Benton PUD updates and continuously improves our cost-of-service analysis and develops rate structures utilizing sound cost causation principles. In recent years, this has included considering a time-of-day residential demand charge to help mitigate the increasing cost of dependable peak generating capacity being driven by Washington's 100% clean electricity law and to help address a longstanding disproportionate recovery of fixed costs through variable energy charges. After thorough analysis and customer education and feedback, our Commission approved implementation of a residential demand charge that started with customer bills in November 2023. Our Commission also approved the implementation of a demand charge for the small general service rate class along with changes to demand charges for other general service rate classes that will be effective for customer bills beginning in November 2024.

#### Maintain Reliable, Environmentally Responsible & Least-Cost Power

Benton PUD is proud of our hydro and nuclear-rich power supply and over 90 percent carbon free fuel mix. With power supply expenses representing as much as 60% of our retail revenue requirement, maintaining a least-cost wholesale portfolio is critically important.

Aggressive clean energy policies in Washington and Oregon along with increasing spill at federal hydropower dams has resulted in reduced availability of firm and dependable generating capacity in the Pacific Northwest. And with more coal plant retirements scheduled and state legislation preferences for wind and solar power, the wholesale power market has become increasingly volatile and higher priced. Due to serious concerns about the future availability and price of dependable generating capacity, Benton PUD executed an agreement with the Bonneville Power Administration to switch our wholesale power supply contract from a Slice-Block product to Load Following, effective October 1, 2023. This product switch eliminates Benton PUD's direct participation in power markets as a buyer and seller and will significantly reduce power supply price risk and the risk of not having adequate physical generation to meet demand on the hottest and coldest days in summer and winter months.





April 30, 2024

#### **To the Board of Commissioners and Customers**

Public Utility District No. 1 of Benton County, Washington

The Annual Comprehensive Financial Report of the Public Utility District No. 1 of Benton County, Washington (the "District") for the year ended December 31, 2023, is hereby submitted. The report is designed to assess the District's financial position, educate readers about District services, examine current challenges facing the District, and fulfill legal reporting requirements.

State law requires local governments submit financial reports to the State Auditor within 150 days after the close of each fiscal year. The District's bond covenants require financial information be provided to each nationally recognized municipal securities information repository in accordance with Section (b)(5) of Securities and Exchange Commission Rule 15c2-12 under the Securities and Exchange Act of 1934. This report is published to fulfill both requirements for the fiscal year ended December 31, 2023.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that is established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements. As management, we assert that to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The certified public accounting firm of Moss Adams has issued an unmodified ("clean") opinion on the District's financial statements for the years ended December 31, 2023 and 2022. Management has made available to the auditor all information of which we are aware that is relevant to the preparation and fair presentation of the financial statements; such as, records, documentation, and other matters. The independent auditor's report is located at the front of the financial section of this report.

Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this transmittal letter and should be read in conjunction with it.

#### **Profile of the District**

The District is a municipal corporation of the state of Washington established in 1934 for the purpose of engaging in the purchase, generation, transmission, distribution, and sale of electric energy. Additionally, the District is authorized under state law to provide wholesale telecommunication services. The District is governed by an elected three-member board and maintains its administrative offices in Kennewick, Washington.

The District is a statutory preference customer of the Bonneville Power Administration (BPA) and purchases most of its power from BPA. BPA is obligated to meet all of the District's electric power load to the extent not met by power the District has otherwise committed to meet its loads (see Note 8).

The District's properties include 39 substations, approximately 99 miles of 115 kV transmission lines, 1,738 miles of distribution lines, and other buildings, equipment, stores, and related facilities.



The District is located in southeastern Washington, encompassing approximately 939 square miles of Benton County and includes the incorporated cities of Kennewick, Benton City, and Prosser (the Benton County seat). The District's largest city, Kennewick, as well as the City of Richland in Benton County (outside the District service territory), and the City of Pasco in adjacent Franklin County, make up what is known as the Tri-Cities.

The District records financial transactions within a single proprietary fund. The District has no governmental funds with legally adopted budgets that carry the force of law. Accordingly, the District's budget is not contained within this report. The District adopts an annual budget for purposes of planning and management control. The budget process involves preparation of a proposed operating and capital budget by District staff for the ensuing year that is presented to the Board of Commissioners. During workshop sessions that are open to the public, the staff and Board review and revise the proposed budget. A public hearing is conducted to obtain ratepayer comments. The budget is approved by the Board and becomes the basis for operations for the next calendar year.

#### **Local Economy**

Benton County's economy is based on the following major industries: healthcare and social assistance (15.4%), government (13.4%), administrative and waste services (11.7%), retail trade (10.9%), professional and technical services (9.9%), and construction (8.4%). These industries comprise 69.7% of employment; other notable industries include hospitality and food services (7.7%) and agriculture (6.7%).

Healthcare and social assistance, which includes hospitals and ambulatory healthcare, is the largest employing industry in the county. Large employers in this segment include Kadlec Regional Medical Center, Trios Health, and Lourdes Medical Center. The Tri-Cities is a regional destination for communities throughout southeastern Washington and northeastern Oregon leading to continued growth in healthcare and other industries.

The Hanford Reservation, encompassing 580 square miles within Benton County, has evolved into one of the largest nuclear industrial centers in the United States. Today the focus is on energy research, environmental cleanup, and related technology. The major employers in Benton County are Battelle/Pacific NW National Laboratory focused on research and innovation, and subcontractors of the Department of Energy associated with environmental cleanup at the Hanford Project.

Farmland comprises the majority of Benton County's land area. Many corporate farms are located in the District encompassing over 100,000 acres of irrigated and dry land crops. Irrigation has led to increased production of a wide variety of crops including potatoes, apples, sweet corn, onions, grapes, cherries, wheat, hay, and hard and soft fruits. These crops are shipped to both domestic and export markets.

The local economy continues to be steady. Unemployment ranged from a high of 5.8% in February 2023 to a low of 3.7% in May 2023. Non-farm employment for the region was up 2.9% over 2022. Federal government employers had the largest percentage employment increase from the prior year at 8.3%. Private service employers added the largest number of jobs at approximately 1600. Several industries continue to have steady employment growth; they include, manufacturing, professional and business services, and education and health services. Retail trade employment in the region had the largest percentage decrease in the last year of 0.5%.



# LETTER OF TRANSMITTAL

#### **Long-Term Financial Planning**

The District regularly updates a five-year financial forecast which is reviewed with the Board of Commissioners on a regular basis. The forecast includes both operating (including power supply costs) and capital activity with a focus on reserve levels, debt service coverage levels, and potential rate action.

The District has adopted a comprehensive set of financial policies for purposes of managing the District's finances. The policies cover such issues as liquidity, debt service coverage, debt financing, retail rates, enterprise risk management, power supply risk, credit risk, investment policies and practices, insurance, integrated planning, budgetary and procurement controls, and financial reporting.

The financial policies call for the development of financial plans to achieve a minimum debt service coverage ratio of 2.0 times annual debt service including capital contributions and 1.75 times annual debt service excluding capital contributions and provide for maintaining a debt ratio at 38% or less.

The financial policies related to reserve levels call for minimum operating reserves to be no less than 90 days cash on hand. In addition, the policies establish financial plans to maintain total unrestricted reserves that are expected to achieve or maintain the targeted bond rating that is the median for public power utilities. The Board of Commissioners periodically reviews these policies.

#### **Relevant Financial Policies**

The District continues to monitor its financial health and metrics. The last retail rate increase was an average of 2.9% effective October 1, 2019. In February 2023, District commissioners approved a residential demand charge and a corresponding decrease in the energy charge effective October 1, 2023. The change is expected to be revenue neutral and enables the District to collect more revenues from fixed charges, which continues to be below cost-of-service results. The District will continue to evaluate the need for future retail rate increases in order to meet targets established in financial policies.

#### **Major Initiatives**

One of the District's strategic goals is to constantly strive to meet 21st century grid expectations which means a focus on reliability, resiliency, automation, and capacity to meet customer growth and support economic development. During 2023, the District's capital expenditures included projects that supported our visionary 115-kilovolt (kV) transmission system reliability improvement plans, continued customer growth, and upgrading and modernizing aging equipment.

The District's substantial transmission, substation, distribution, and broadband projects planned over the next several years continue to ensure reliable electric and broadband services while also accommodating steady customer growth. The 2024 budget includes:

•\$4.5 million for a transmission line	e to improve reliability in the south-east County area,
•	\$6.8 million for capacity and reliability projects,
•	\$8.6 million for customer growth,
•\$6.0	million in repair/replace and security improvements.





#### **Awards and Acknowledgments**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the District for its ACFR for the fiscal year ended December 31, 2022. This was the 21st consecutive year the District has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized annual comprehensive financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements. The certificate is valid for one year only. We believe that our current ACFR continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The District received the Tree Line USA Utility award for the 24th consecutive year. The award is given by the National Arbor Day Foundation to utilities in recognition of quality tree care, annual worker training, and tree planting and public education.

The District received the American Public Power Association's Diamond Level designation in 2020 for the third consecutive time, the highest level awarded as part of its Reliable Public Power Provider program. The designation lasts three years and recognizes public power utilities that demonstrate outstanding proficiency in four key disciplines: reliability, safety, workforce development, and system improvement.

Preparation of the ACFR was made possible by the dedicated service of the staff in the Finance and Executive Administration departments. We wish to express our appreciation to these staff members for their contributions to the development of this report. Further appreciation is extended to the Board of Commissioners for their leadership and support in planning and conducting the financial operations of the District in a responsible and enterprising manner.

Respectfully submitted,

Jon Meyer

Senior Director of Finance and Executive Administration





# FINANCIAL SECTION



# **INDEPENDENT AUDITOR'S REPORT**

#### **Report of Independent Auditors**

The Commissioners Public Utility District No. 1 of Benton County, Washington

#### **Report on the Audit of the Financial Statements**

#### Opinions

We have audited the financial statements of Public Utility District No. 1 of Benton County, Washington (the "District"), which comprise the statements of net position as of December 31, 2023 and 2022, and the related statements of revenues, expenses and changes in net position, and cash flows for the years then ended, and the related notes to the financial statements.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the District as of December 31, 2023 and 2022, and the respective changes in financial position and cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audits in accordance with auditing standards generally accepted in the United States of America (U.S. GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards (Government Auditing Standards)*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.



#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with U.S GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with U.S GAAS and Government Auditing Standards, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control–related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the accompanying management's discussion and analysis and the schedules of proportionate share of net pension liability (asset) and schedules of employer contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information provide any assurance.



#### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the statistical section but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April 1, 2024, on our consideration of Public Utility District No. 1 of Benton County, Washington's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Public Utility District No. 1 of Benton County, Washington's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Public Utility District No. 1 of Benton County, Washington's internal control over financial reporting and compliance.

loss Adams UP

Portland, Oregon April 1, 2024



# MANAGEMENT'S DISCUSSION AND ANALYSIS

This section provides an overview and analysis of key data presented in the basic financial statements for the years ended December 31, 2023 and 2022, with additional comparative data for 2021. Information within this section should be used in conjunction with the basic financial statements and accompanying notes.

#### **Overview of the Financial Statements**

Public Utility District No. 1 of Benton County (District) accounts for its financial activities within a single proprietary fund titled the Electric System. The Electric System is used to account for the purchase, generation, transmission, distribution, and sale of electric energy, as well as the sale of wholesale telecommunication services.

In accordance with requirements set forth by the Governmental Accounting Standards Board (GASB), the District's financial statements employ the accrual basis of accounting in recognizing increases and decreases in economic resources. Accrual accounting recognizes all revenues and expenses incurred during the year, regardless of when cash is received or paid.

The basic financial statements, presented on a comparative format for the years ended December 31, 2023 and 2022, consist of:

**Statement of Net Position:** The District presents its Statement of Net Position using the balance sheet format. The Statement of Net Position reflects the assets, liabilities, deferred outflows and inflows of resources, and net position (equity) of the District at year-end. The net position section is separated into three categories: net investment in capital assets, net position - restricted, and net position - unrestricted.

**Statement of Revenues, Expenses, and Changes in Net Position:** This statement reflects the transactions and events that have increased or decreased the District's total economic resources during the period. Revenues are presented net of allowances and are summarized by major source. Revenues and expenses are classified as operating or nonoperating based on the nature of the transaction.

**Statement of Cash Flows:** The Statement of Cash Flows reflects the sources and uses of cash separated into four categories of activities: operating, noncapital financing, capital and related financing, and investing.

The notes to the financial statements, presented at the end of the basic financial statements, are considered an integral part of the District's presentation of financial position, results of operations, and changes in cash flows.



#### **Condensed Comparative Financial Information**

Provided below is a 3-year comparison of key financial information:

	2023	2022	Increase (Decrease) 2023-2022	% Change 2023-2022	2021
Assets and Deferred Outflows of Resources					
Current & Noncurrent Assets	\$104,773	\$101,302	\$3 <i>,</i> 471	3.4%	\$111,558
Utility Plant	175,139	164,305	10,834	6.6%	155,544
Subtotal Assets	279,912	265,607	14,305	5.4%	267,102
Deferred Outflows of Resources	4,027	6,570	(2 <i>,</i> 543)	-38.7%	4,581
Total Assets and Deferred Outflows of Resources	283,939	272,177	11,762	4.3%	271,683
Liabilities and Deferred Inflows of Resources					
Current Liabilities	19,924	28,603	(8 <i>,</i> 679)	-30.3%	22,662
Noncurrent Liabilities	87,737	67,871	19,866	29.3%	72,173
Subtotal Liabilities	107,661	96,474	11,187	11.6%	94,835
Deferred Inflows of Resources	2,699	11,456	(8 <i>,</i> 757)	-76.4%	20,934
Total Liabilities and Deferred Inflows of Resources	110,360	107,930	2,430	2.3%	115,769
Net Position					
Net Investment in Capital Assets	108,390	101,953	6,437	6.3%	89,594
Restricted for Debt Service	-	108	(108)	-100.0%	108
Restricted for Net Pension	4,841	4,500	341	7.6%	12,509
Unrestricted	60,348	57 <i>,</i> 686	2,662	4.6%	53,703
Total Net Position	\$173,579	\$164,247	\$9 <i>,</i> 332	5.7%	\$155,914

#### Statement of Net Position (in thousands)

#### Statement of Revenues, Expenses, and Changes in Net Position (in thousands)

	2023	2022	Increase (Decrease) 2023-2022	% Change 2023-2022	2021
Operating Revenues					
Retail Energy Sales	\$139,618	\$140,653	(\$1 <i>,</i> 035)	-0.7%	\$137,166
Secondary Market Sales	11,320	34,954	(23 <i>,</i> 634)	-67.6%	33,511
Other	4,704	4,616	88	1.9%	4,157
Nonoperating Revenues					
Interest Income	2,232	172	2,060	1197.7%	443
Other Income	336	530	(194)	-36.6%	417
Total Revenues	158,210	180,925	(22,715)	-12.6%	175,694
Operating Expenses					
Power Supply	97,325	122 <i>,</i> 309	(24 <i>,</i> 984)	-20.4%	117,149
Operations, Maintenance and A&G	25,726	24,905	821	3.3%	21,238
Taxes/Depreciation/Amortization	26,389	26,179	210	0.8%	25,267
Nonoperating Expenses					
Interest Expense	2,750	2,827	(77)	-2.7%	2,929
Debt Premium Amortization & (Gain) on Defeased Debt	(134)	(402)	268	-66.7%	(343)
Total Expenses	152,056	175,818	(23,762)	-13.5%	166,240
Income before Contributions	6,154	5,107	1,047	20.5%	9,454
Capital Contributions	3,178	3,226	(48)	-1.5%	2,146
Change in Net Position	9,332	8,333	999	12.0%	11,600
Beginning Net Position	\$164,247	\$155,914	\$8,333	5.3%	\$144,314
Ending Net Position	\$173,579	\$164,247	\$9 <i>,</i> 332	5.7%	\$155,914



#### **Financial Analysis**

During 2023, the District's overall financial position and results of operations ended with a positive net position. The District's net position increased by \$9.3 million (5.7%) compared to an increase of \$8.3 million in 2022. Provided below is a year-over-year analysis of the change in net position by major component of income, with a primary focus on changes between 2023 and 2022.

#### **Operating Revenues**

#### 2022 to 2023

Revenues from sales to retail customers (retail energy sales) in 2023 decreased \$1.0 million (-0.7%) from 2022. Revenues from the various customer classes varies from year to year based on the weather primarily during the winter months (November, December, and January) and summer months (June, July, August). Overall, 2023 was similar to 2022. Active service agreements during the period increased by 1.2%. The District had no rate increases in 2023 or 2022.

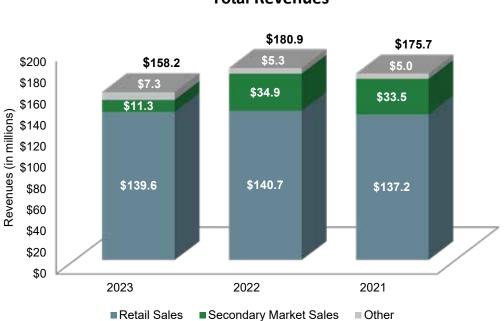
Revenues from secondary market energy and natural gas sales decreased by \$23.6 million (-67.6%), primarily as a result of lower than average water resulting in lower generation received under the District's power contracts and no excess generation from the Fredrickson plant to sell due to the expiration of the purchase power agreement in 2022. In addition, the District changed its Bonneville Power Administration (BPA) contract structure starting in October 2023 that eliminated the receipt of excess generation from BPA to sell in the secondary market.

#### 2021 to 2022

Revenues from sales to retail customers (retail energy sales) in 2022 increased \$3.5 million (2.5%) from 2021. Revenues from residential and general service customers were greater than the prior year primarily due to certain fall and winter months (November, December, and January) were colder than 2021. The summer months were about the same although the timing of the summer heat was later in August and September. The later heat reduced revenues and usage by irrigation customers since various crops were beginning to be harvested and water pumps were already turned off. In addition, active service agreements during the period increased by 1.1%. The District had no rate increases in 2022 or 2021.

Revenues from secondary market energy and natural gas sales increased by \$1.4 million (4.3%), primarily as a result of higher market prices on average of about \$8 (12%) from the prior year. Revenues were up even though the volume of secondary market sales decreased about 9.4% from the prior year.





#### **Total Revenues**

### Operating Expenses

#### 2022 to 2023:

Power supply expense decreased by \$25.0 million (-20.4%), primarily as a result of no longer having costs associated with the Fredrickson power contract and receiving a power credit from BPA. In addition, net power expense (power supply expense less secondary market sales) decreased by \$1.4 million (-1.5%), primarily attributable to the above-mentioned power supply costs and credit, and received less secondary market sales to reduce power supply expense than the prior year. The District uses net power expense as a means to measure overall financial performance related to power supply management.

Total operations, maintenance and administrative and general (A&G) expenses increased by \$0.8 million (3.3%). The increase was primarily due to increased labor costs. The District charges internal labor to operations, maintenance, A&G activities, and capital projects. In 2023, the internal labor required for operations and maintenance activities increased \$687,000 from 2022 and internal labor performed on capital projects increased \$214,000.

Taxes assessed by state and municipal governments decreased by \$174,000 (-1.2%), primarily as a result of decreased retail sales. Depreciation and amortization increased \$385,000 (3.4%) as a result of capital additions.

#### 2021 to 2022:

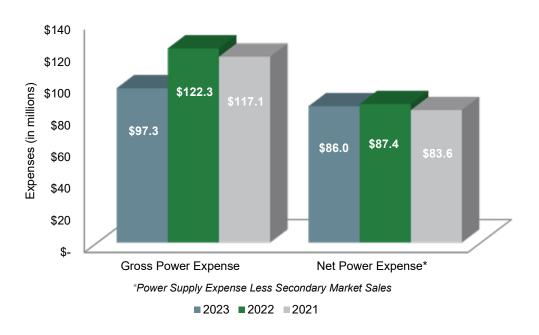
Power supply expense increased by \$5.2 million (4.4%), primarily as a result of higher customer demand and high market prices in December. A cold event started in November and continued beyond year end. December's power expense at \$15.4 million was 75% higher than the prior year. Power purchases to manage daily loads during the period consistently exceeded \$100 per MWh due to elevated market prices. In addition, net power expense (power supply expense less secondary market sales) increased by \$3.7 million (4.4%), primarily attributable to the above-mentioned power supply costs. The District uses



net power expense as a means to measure overall financial performance related to power supply management.

Total operations, maintenance and administrative and general (A&G) expenses increased by \$3.7 million (17.3%). The increase was primarily due to the more than \$2 million change in pension credit from the prior year and increased labor costs. The District charges internal labor to operations, maintenance, A&G activities, and capital projects. In 2022, the internal labor required for operations and maintenance activities increased \$570,000 from 2021 and internal labor performed on capital projects decreased \$218,000.

Taxes assessed by state and municipal governments increased by \$715,000 (5.0%), primarily as a result of increased retail sales. Depreciation and amortization increased \$197,000 (1.8%) as a result of capital additions.



#### **Gross and Net Power Expenses**

#### **Other Income & Expense**

During 2023, interest income increased by \$2.1 million (1197.7%) due to increased market value of investments and greater interest returns. During 2022, interest income decreased by \$271,000 (61.2%) due to declining market value of investments during a time of rising interest rates.

There were no significant restrictions, commitments, or other limitations that would affect the availability of resources for future use in 2023, 2022, and 2021.



#### **Capital Contributions**

During 2023, capital contributions decreased by \$48,000 (-1.5%), primarily due to timing of projects being completed and closed out during the year. During 2022, capital contributions increased by \$1.1 million (50.3%), primarily due to larger cost projects being completed and closed out during the year.

#### **Summary of Financial Position**

The overall financial position of the District increased \$9.3 million (5.7%) primarily due to steady retail revenues, lower power costs, and a pension expense credit of \$1.9 million. The District continues to monitor revenues and expenditures and evaluates its need for rate changes. In October 2023, the District added a residential demand charge while lowering the residential kwh rate so the change would be revenue neutral to the District. The District's last rate increase was an average rate increase of 2.9% effective October 1, 2019.

District financial policies require that financial plans be developed to maintain minimum end-of-year cash and investment balances contained within unrestricted accounts sufficient to provide funding for a specified amount of operating expenses, power supply expenses, catastrophic loss, debt service, and capital improvements. The District's unrestricted cash and investment balances totaled \$48.8 million, \$53.7 million, and \$59.7 million at December 31, 2023, 2022, and 2021, respectively. Actual balances exceeded the minimum required level per District financial policies for each year.

In accordance with District financial policies and covenants established within the District's bond resolutions, the District is required to maintain and collect rates and charges sufficient to provide net revenues (defined as change in net position less depreciation, amortization, and interest expense) in each fiscal year in an amount at least equal to 1.25 times the annual debt service. For the years ended 2023, 2022, and 2021, the District was in compliance with such policies and covenants.

#### **Capital Asset and Long-Term Debt Activity**

During 2023, gross capital additions totaled \$22.6 million. Capital contributions associated with these additions totaled \$3.2 million. Major capital additions included equipment upgrades at multiple substations, installation of new electric facilities and improvements to existing distribution infrastructure, transformer purchases, and beginning a large transmission reliability project. Other capital additions included additions to broadband infrastructure and a 1.2% growth in customers served by the District. Construction work-in-progress totaled \$11.1 million at year-end, a net increase of \$3.6 million (47.4%) from 2022.

During 2022, gross capital additions totaled \$20.3 million. Capital contributions associated with these additions totaled \$3.2 million. Major capital additions included installation of new electric facilities and improvements to existing distribution infrastructure. Other capital additions included upgrades to communications equipment, additions to broadband infrastructure, and a 1.1% growth in customers served by the District, as well as internal capital expenditures to meet District needs. Construction work-in-progress totaled \$7.5 million at year-end, a net increase of \$1.6 million (27.1%) from 2021.

In December 2023, the District issued \$23,025,000 of Electric Revenue Bonds. The bond proceeds are used to fund capital improvements of the District's electric utility system, see Note 5.

In 2023, the District received ratings from the three rating agencies; Fitch Ratings at AA-, Standard & Poor's at A+, and Moody's at Aa3.



Debt service payments, net of Build America Bonds subsidy, totaled \$5.8 million in 2023, \$6.0 million in 2022, and \$5.6 million in 2021.

Additional information about the District's capital assets and long-term debt is presented in Notes 2 and 5, respectively.



# STATEMENT OF NET POSITION

As of December 31, 2023 and 2022

ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	2023	202
ASSETS		
CURRENT ASSETS		
Unrestricted Cash & Cash Equivalents	\$25,942,936	\$20,004,36
Restricted Construction Account	17,343,291	
Investments (Note 3)	22,965,260	33,718,67
Accounts Receivable, Net	11,210,975	11,894,65
BPA Prepay Receivable (Note 8)	660,000	600,00
Accrued Interest Receivable	134,680	136,27
Wholesale Power Receivable Accrued Unbilled Revenues	251,506	344,23
Inventory - Materials & Supplies	4,185,000 10,666,334	5,357,00 11,707,54
Prepaid Expenses	358,114	254,11
Total Current Assets	93,718,096	84,016,87
NONCURRENT ASSETS		
Restricted Bond Reserve Fund	-	108,20
BPA Prepay Receivable (Note 8)	2,707,587	2,850,00
Other Receivables (Notes 1 & 10)	1,056,023	127,92
Net Pension Asset (Note 6)	4,841,200	4,500,27
Other Charges (Note 4)	2,450,224	9,699,08
Subtotal Noncurrent Assets	11,055,034	17,285,47
Utility Plant (Note 2)		
Land and Intangible Plant	4,418,285	4,312,55
Electric Plant in Service	397,316,937	382,623,23
Construction Work in Progress	11,100,312	7,532,24
Less: Accumulated Depreciation	(237,696,168)	(230,163,30
Net Utility Plant	175,139,366	164,304,73
Total Noncurrent Assets	186,194,400	181,590,20
TOTAL ASSETS	279,912,496	265,607,07
DEFERRED OUTFLOWS OF RESOURCES Pension Deferred Outflow (Note 6)	4,026,607	4,525,93
Accumulated Decrease in Fair Value of Hedging Derivatives	4,020,007	2,044,18
Accumulated Decrease in rail value of fiedging Derivatives		2,044,10
Total Deferred Autflows of Resources	4 026 607	6 570 12
Total Deferred Outflows of Resources	4,026,607	6,570,122
OTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	4,026,607 \$283,939,103	6,570,12 \$272,177,19
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	\$ <b>283,939,103</b> \$8,445,784	\$ <b>272,177,19</b> \$16,223,97
IABILITIES CURRENT LIABILITIES Accounts Payable Customer Deposits	\$ <b>283,939,103</b> \$ <b>8</b> ,445,784 2,150,537	\$272,177,19 \$16,223,97 2,279,76
IABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION IABILITIES CURRENT LIABILITIES Accounts Payable Customer Deposits Accrued Taxes Payable	\$283,939,103 \$8,445,784 2,150,537 3,932,231	\$272,177,19 \$16,223,97 2,279,76 4,098,24
IABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION IABILITIES CURRENT LIABILITIES Accounts Payable Customer Deposits Accrued Taxes Payable Other Accrued Liabilities	\$283,939,103 \$283,939,103 \$8,445,784 2,150,537 3,932,231 1,671,089	\$272,177,19 \$16,223,97 2,279,76 4,098,24 2,421,05
IABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION IABILITIES CURRENT LIABILITIES Accounts Payable Customer Deposits Accrued Taxes Payable Other Accrued Liabilities Accrued Interest Payable	\$ <b>283,939,103</b> \$ <b>8</b> ,445,784 2,150,537 3,932,231 1,671,089 459,299	\$272,177,19 \$16,223,97 2,279,76 4,098,24 2,421,05 449,94
IABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION IABILITIES CURRENT LIABILITIES Accounts Payable Customer Deposits Accrued Taxes Payable Other Accrued Liabilities Accrued Interest Payable Revenue Bonds, Current Portion (Note 5)	\$283,939,103 \$283,939,103 \$8,445,784 2,150,587 3,932,231 1,671,089 459,299 3,265,000	\$272,177,19 \$16,223,97 2,279,76 4,098,24 2,421,05 449,94 3,130,00
IABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION IABILITIES CURRENT LIABILITIES Accounts Payable Customer Deposits Accrued Taxes Payable Other Accrued Liabilities Accrued Interest Payable	\$ <b>283,939,103</b> \$ <b>8</b> ,445,784 2,150,537 3,932,231 1,671,089 459,299	\$272,177,19 \$16,223,97 2,279,76 4,098,24 2,421,05 449,94 3,130,00
IABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION IABILITIES CURRENT LIABILITIES Accounts Payable Customer Deposits Accrued Taxes Payable Other Accrued Liabilities Accrued Interest Payable Revenue Bonds, Current Portion (Note 5) Total Current Liabilities NONCURRENT LIABILITIES	\$283,939,103 \$283,939,103 \$8,445,784 2,150,537 3,932,231 1,671,089 459,299 3,265,000 <b>19,923,940</b>	\$272,177,19 \$16,223,97 2,279,76 4,098,24 2,421,05 449,94 3,130,00 28,602,99
IABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION IABILITIES CURRENT LIABILITIES Accounts Payable Customer Deposits Accrued Taxes Payable Other Accrued Liabilities Accrued Interest Payable Revenue Bonds, Current Portion (Note 5) Total Current Liabilities NONCURRENT LIABILITIES Revenue Bonds (Note 5)	\$283,939,103 \$283,939,103 \$8,445,784 2,150,537 3,932,231 1,671,089 459,299 3,265,000 <b>19,923,940</b> 80,805,930	\$272,177,19 \$16,223,97 2,279,76 4,098,24 2,421,05 449,94 3,130,00 <b>28,602,99</b> 59,197,16
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES  IABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION IABILITIES CURRENT LIABILITIES Accounts Payable Customer Deposits Accrued Taxes Payable Other Accrued Liabilities Accrued Interest Payable Revenue Bonds, Current Portion (Note 5) Total Current Liabilities NONCURRENT LIABILITIES Revenue Bonds (Note 5) Net Pension Liability (Note 6)	\$283,939,103 \$283,939,103 \$8,445,784 2,150,537 3,932,231 1,671,089 459,299 3,265,000 <b>19,923,940</b> 80,805,930 2,089,978	\$272,177,19 \$16,223,97 2,279,76 4,098,24 2,421,05 449,94 3,130,00 <b>28,602,99</b> 59,197,16 2,589,96
IABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION IABILITIES CURRENT LIABILITIES Accounts Payable Customer Deposits Accrued Taxes Payable Other Accrued Liabilities Accrued Interest Payable Revenue Bonds, Current Portion (Note 5) Total Current Liabilities NONCURRENT LIABILITIES Revenue Bonds (Note 5) Net Pension Liability (Note 6) BPA Prepay Incentive Credit	\$283,939,103 \$283,939,103 \$8,445,784 2,150,537 3,932,231 1,671,089 459,299 3,265,000 19,923,940 80,805,930 2,089,978 765,997	\$272,177,19 \$16,223,97 2,279,76 4,098,24 2,421,05 449,94 3,130,00 28,602,99 59,197,16 2,589,96 927,25
IABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION IABILITIES CURRENT LIABILITIES Accounts Payable Customer Deposits Accrued Taxes Payable Other Accrued Liabilities Accrued Interest Payable Revenue Bonds, Current Portion (Note 5) Total Current Liabilities NONCURRENT LIABILITIES Revenue Bonds (Note 5) Net Pension Liability (Note 6)	\$283,939,103 \$283,939,103 \$283,939,103 \$283,939,103 \$3,932,231 1,671,089 459,299 3,265,000 <b>19,923,940</b> \$80,805,930 2,089,978 765,997 4,074,819	\$272,177,19 \$16,223,97 2,279,76 4,098,24 2,421,05 449,94 3,130,00 <b>28,602,99</b> 59,197,16 2,589,96 927,25 5,156,70
IABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION IABILITIES CURRENT LIABILITIES Accounts Payable Customer Deposits Accrued Taxes Payable Other Accrued Liabilities Accrued Interest Payable Revenue Bonds, Current Portion (Note 5) Total Current Liabilities NONCURRENT LIABILITIES Revenue Bonds (Note 5) Net Pension Liability (Note 6) BPA Prepay Incentive Credit Other Credits & Liabilities (Note 4) Total Noncurrent Liabilities	\$283,939,103 \$283,939,103 \$283,939,103 \$283,939,103 \$3,932,231 1,671,089 459,299 3,265,000 <b>19,923,940</b> 80,805,930 2,089,978 765,997 4,074,819 <b>87,736,724</b>	\$272,177,19 \$16,223,97 2,279,76 4,098,24 2,421,05 449,94 3,130,00 <b>28,602,99</b> 59,197,16 2,589,96 927,25 5,156,77 <b>67,871,08</b>
IABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION IABILITIES CURRENT LIABILITIES Accounts Payable Customer Deposits Accrued Taxes Payable Other Accrued Liabilities Accrued Interest Payable Revenue Bonds, Current Portion (Note 5) Total Current Liabilities NONCURRENT LIABILITIES Revenue Bonds (Note 5) Net Pension Liability (Note 6) BPA Prepay Incentive Credit Other Credits & Liabilities (Note 4) Total Noncurrent Liabilities	\$283,939,103 \$283,939,103 \$283,939,103 \$283,939,103 \$3,932,231 1,671,089 459,299 3,265,000 <b>19,923,940</b> \$80,805,930 2,089,978 765,997 4,074,819	\$272,177,19 \$16,223,97 2,279,76 4,098,24 2,421,05 449,94 3,130,00 <b>28,602,99</b> 59,197,16 2,589,96 927,25 5,156,77 <b>67,871,08</b>
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES  IABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION IABILITIES CURRENT LIABILITIES Accounts Payable Customer Deposits Accrued Taxes Payable Other Accrued Liabilities Accrued Interest Payable Revenue Bonds, Current Portion (Note 5) Total Current Liabilities NONCURRENT LIABILITIES Revenue Bonds (Note 5) Net Pension Liability (Note 6) BPA Prepay Incentive Credit Other Credits & Liabilities (Note 4) Total Noncurrent Liabilities FOTAL LIABILITIES COTAL LIABILI	\$283,939,103 \$283,939,103 \$283,939,103 \$283,939,103 \$2,150,537 3,932,231 1,671,089 459,299 3,265,000 <b>19,923,940</b> <b>80,805,930</b> 2,089,978 765,997 4,074,819 <b>87,736,724</b> <b>107,660,664</b>	\$272,177,19 \$272,177,19 \$16,223,97 2,279,76 4,098,24 2,421,05 449,94 3,130,00 <b>28,602,99</b> 59,197,16 2,589,96 927,25 5,156,70 <b>67,871,08</b> <b>96,474,07</b>
IABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION IABILITIES CURRENT LIABILITIES Accounts Payable Customer Deposits Accrued Taxes Payable Other Accrued Liabilities Accrued Interest Payable Revenue Bonds, Current Portion (Note 5) Total Current Liabilities NONCURRENT LIABILITIES Revenue Bonds (Note 5) Net Pension Liability (Note 6) BPA Prepay Incentive Credit Other Credits & Liabilities (Note 4) Total Noncurrent Liabilities FOTAL LIABILITIES COTAL LIABILITIES DEFERRED INFLOWS OF RESOURCES Unamortized Gain on Defeased Debt	\$283,939,103 \$283,939,103 \$283,939,103 \$283,939,103 \$2,150,537 3,932,231 1,671,089 459,299 3,265,000 <b>19,923,940</b> <b>80,805,930</b> 2,089,978 765,997 4,074,819 <b>87,736,724</b> <b>107,660,664</b> 21,428	\$272,177,19 \$16,223,97 2,279,76 4,098,24 2,421,05 449,94 3,130,00 28,602,99 59,197,16 2,589,96 927,25 5,156,70 67,871,08 96,474,07 24,65
IABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION IABILITIES CURRENT LIABILITIES Accounts Payable Customer Deposits Accrued Taxes Payable Other Accrued Liabilities Accrued Interest Payable Revenue Bonds, Current Portion (Note 5) Total Current Liabilities NONCURRENT LIABILITIES Revenue Bonds (Note 5) Net Pension Liability (Note 6) BPA Prepay Incentive Credit Other Credits & Liabilities (Note 4) Total Noncurrent Liabilities COTAL LIABILITIES EVETERED INFLOWS OF RESOURCES Unamortized Gain on Defeased Debt Pension Deferred Inflow (Note 6)	\$283,939,103 \$283,939,103 \$283,939,103 \$283,939,103 \$2,150,537 3,932,231 1,671,089 459,299 3,265,000 <b>19,923,940</b> <b>80,805,930</b> 2,089,978 765,997 4,074,819 <b>87,736,724</b> <b>107,660,664</b>	\$272,177,19 \$272,177,19 \$16,223,97 2,279,76 4,098,24 2,421,05 449,94 3,130,00 <b>28,602,99</b> 59,197,16 2,589,96 927,25 5,5156,70 <b>67,871,08</b> <b>96,474,07</b> 24,65 4,715,56
IABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION IABILITIES CURRENT LIABILITIES Accounts Payable Customer Deposits Accrued Taxes Payable Other Accrued Liabilities Accrued Interest Payable Revenue Bonds, Current Portion (Note 5) Total Current Liabilities NONCURRENT LIABILITIES Revenue Bonds (Note 5) Net Pension Liability (Note 6) BPA Prepay Incentive Credit Other Credits & Liabilities (Note 4) Total Noncurrent Liabilities COTAL LIABILITIES EFERRED INFLOWS OF RESOURCES Unamortized Gain on Defeased Debt Pension Deferred Inflow (Note 6) Accumulated Increase in Fair Value of Hedging Derivatives	\$283,939,103 \$283,939,103 \$283,939,103 \$283,939,103 \$2,150,537 3,932,231 1,671,089 459,299 3,265,000 <b>19,923,940</b> <b>80,805,930</b> 2,089,978 765,997 4,074,819 <b>87,736,724</b> <b>107,660,664</b> 21,428 2,678,171	\$272,177,19 \$272,177,19 \$16,223,97 2,279,76 4,098,24 2,421,05 449,94 3,130,00 <b>28,602,99</b> 59,197,16 2,589,96 927,25 5,156,77 <b>67,871,08</b> <b>96,474,07</b> 24,65 4,715,56 6,715,62
A A A A A A A A A A A A A A A A A A A	\$283,939,103 \$283,939,103 \$283,939,103 \$283,939,103 \$2,150,537 3,932,231 1,671,089 459,299 3,265,000 <b>19,923,940</b> <b>80,805,930</b> 2,089,978 765,997 4,074,819 <b>87,736,724</b> <b>107,660,664</b> 21,428	\$272,177,19 \$272,177,19 \$16,223,97 2,279,76 4,098,24 2,421,05 449,94 3,130,00 <b>28,602,99</b> 59,197,16 2,589,96 927,25 5,156,77 <b>67,871,08</b> <b>96,474,07</b> 24,65 4,715,56 6,715,62
IABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION IABILITIES CURRENT LIABILITIES Accounts Payable Customer Deposits Accrued Taxes Payable Other Accrued Liabilities Accrued Interest Payable Revenue Bonds, Current Portion (Note 5) Total Current Liabilities NONCURRENT LIABILITIES Revenue Bonds (Note 5) Net Pension Liability (Note 6) BPA Prepay Incentive Credit Other Credits & Liabilities (Note 4) Total Noncurrent Liabilities FOTAL LIABILITIES DEFERRED INFLOWS OF RESOURCES Unamortized Gain on Defeased Debt Pension Deferred Inflow (Note 6) Accumulated Increase in Fair Value of Hedging Derivatives Total Deferred Inflows of Resources VET POSITION	\$283,939,103 \$283,939,103 \$283,939,103 \$2,150,537 3,932,231 1,671,089 459,299 3,265,000 <b>19,923,940</b> <b>80,805,930</b> 2,089,978 765,997 4,074,819 <b>87,736,724</b> <b>107,660,664</b> 21,428 2,678,171 <b>2,699,599</b>	\$272,177,19 \$272,177,19 \$16,223,97 2,279,76 4,098,24 2,421,05 449,94 3,130,00 28,602,99 59,197,16 2,589,96 927,25 5,156,70 67,871,08 96,474,07 24,65 4,715,56 6,715,52 11,455,84
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES  IJABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION  IABILITIES CURRENT LIABILITIES Accounts Payable Customer Deposits Accrued Taxes Payable Other Accrued Liabilities Accrued Interest Payable Revenue Bonds, Current Portion (Note 5) Total Current Liabilities  NONCURRENT LIABILITIES Revenue Bonds (Note 5) Net Pension Liability (Note 6) BPA Prepay Incentive Credit Other Credits & Liabilities (Note 4) Total Noncurrent Liabilities  FOTAL LIABILITIES DEFERRED INFLOWS OF RESOURCES Unamortized Gain on Defeased Debt Pension Deferred Inflow (Note 6) Accumulated Increase in Fair Value of Hedging Derivatives Total Deferred Inflows of Resources  NET POSITION Net Investment in Capital Assets	\$283,939,103 \$283,939,103 \$283,939,103 \$283,939,103 \$2,150,537 3,932,231 1,671,089 459,299 3,265,000 <b>19,923,940</b> <b>80,805,930</b> 2,089,978 765,997 4,074,819 <b>87,736,724</b> <b>107,660,664</b> 21,428 2,678,171	\$272,177,19 \$272,177,19 \$16,223,97 2,279,76 4,098,24 2,421,05 449,94 3,130,00 <b>28,602,99</b> <b>59,197,16</b> 2,589,96 927,25 5,156,70 <b>67,871,08</b> <b>96,474,07</b> 24,65 4,715,56 6,715,62 <b>11,455,84</b> 101,952,91
INTOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES  IABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION  IABILITIES  CURRENT LIABILITIES  Accounts Payable Customer Deposits Accrued Taxes Payable Customer Deposits Accrued Interest Payable Revenue Bonds, Current Portion (Note 5) Total Current Liabilities  NONCURRENT LIABILITIES Revenue Bonds (Note 5) Net Pension Liability (Note 6) BPA Prepay Incentive Credit Other Credits & Liabilities  TOTAL LIABILITIES  DEFERRED INFLOWS OF RESOURCES Unamortized Gain on Defeased Debt Pension Deferred Inflows of Resources  NET POSITION Net Investment in Capital Assets Restricted for Debt Service	\$283,939,103 \$283,939,103 \$283,939,103 \$283,939,103 \$2,150,537 3,932,231 1,671,089 459,299 3,265,000 <b>19,923,940</b> <b>80,805,930</b> 2,089,978 765,997 4,074,819 <b>87,736,724</b> <b>107,660,664</b> 21,428 2,678,171 <b>21,428</b> 2,678,171	\$272,177,19 \$272,177,19 \$16,223,97 2,279,76 4,098,24 2,421,05 449,94 3,130,00 <b>28,602,99</b> 59,197,16 2,589,96 927,25 5,156,70 <b>67,871,08</b> <b>96,474,07</b> 24,65 4,715,56 6,715,52 <b>11,455,84</b> 101,952,91 108,20
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES  IABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION  IABILITIES  CURRENT LIABILITIES  Accounts Payable Customer Deposits Accrued Taxes Payable Other Accrued Liabilities Accrued Interest Payable Revenue Bonds, Current Portion (Note 5) Total Current Liabilities  NONCURRENT LIABILITIES Revenue Bonds (Note 5) Net Pension Liability (Note 6) BPA Prepay Incentive Credit Other Credits & Liabilities (Note 4) Total Noncurrent Liabilities  FOTAL LIABILITIES  DEFERRED INFLOWS OF RESOURCES Unamortized Gain on Defeased Debt Pension Deferred Inflow (Note 6) Accumulated Increase in Fair Value of Hedging Derivatives Total Deferred Inflows of Resources  NET POSITION Net Investment in Capital Assets	\$283,939,103 \$283,939,103 \$283,939,103 \$2,150,537 3,932,231 1,671,089 459,299 3,265,000 <b>19,923,940</b> <b>80,805,930</b> 2,089,978 765,997 4,074,819 <b>87,736,724</b> <b>107,660,664</b> 21,428 2,678,171 <b>2,699,599</b>	\$272,177,19 \$272,177,19 \$16,223,97 2,279,76 4,098,24 2,421,05 449,94 3,130,00 <b>28,602,99</b> 59,197,16 2,589,96 927,25 5,156,70 <b>67,871,08</b> <b>96,474,07</b> 24,65 4,715,56 6,715,562 <b>11,455,84</b>

The accompanying notes are an integral part of the financial statements.

TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION



\$283,939,103

\$272,177,197

For the years ended December 31, 2023 and 2022

	2023	2022
OPERATING REVENUES		
Retail Energy Sales	\$139,617,559	\$140,653,312
Secondary Market Sales	10,093,943	33,353,756
Transmission of Power for Others	1,225,919	1,600,411
Broadband Revenue	2,819,468	2,922,004
Other Revenue	1,885,188	1,693,674
Total Operating Revenues	155,642,077	180,223,157
OPERATING EXPENSES		
Power Supply (Includes Prepaid Power Amortization, See Note 8)	97,325,089	122,309,096
Transmission Operation & Maintenance	65,763	45,372
Distribution Operation & Maintenance	11,872,285	11,435,999
Broadband Expense	1,218,830	1,289,313
Customer Accounting, Collection & Information	4,304,081	4,442,149
Administrative & General Expense	8,264,674	7,692,669
Taxes	14,829,445	15,003,476
Depreciation	11,560,127	11,175,469
Total Operating Expenses	149,440,294	173,393,543
OPERATING INCOME	6,201,783	6,829,614
NONOPERATING REVENUES & EXPENSES		
Interest Income	2,231,999	172,523
Other Income	335,928	529,813
Interest Expense	(2,749,490)	(2,827,041)
Debt Premium Amortization & Gain on Defeased Debt	133,808	402,824
Total Nonoperating Revenues & Expenses	(47,755)	(1,721,881)
INCOME BEFORE CAPITAL CONTRIBUTIONS	6,154,028	5,107,733
CAPITAL CONTRIBUTIONS	3,177,535	3,225,724
CHANGE IN NET POSITION	9,331,563	8,333,457
TOTAL NET POSITION, BEGINNING OF YEAR	164,247,277	155,913,820
TOTAL NET POSITION, END OF YEAR	\$173,578,840	\$164,247,277

The accompanying notes are an integral part of the financial statements.



# STATEMENT OF CASH FLOWS

For the years ended December 31, 2023 and 2022

CASH FLOWS FROM OPERATING ACTIVITIES Cash Received from Customers and Counterparties Cash Paid to Suppliers and Counterparties Cash Paid to Employees for Services		2022
Cash Paid to Suppliers and Counterparties Cash Paid to Employees for Services		
Cash Paid to Employees for Services	\$157,713,692	\$177,085,693
	(114,861,092)	(129,030,456)
Tawa Daid	(17,252,999)	(16,663,588)
Taxes Paid Net Cash Provided by Operating Activities	(14,995,462) <b>10,604,139</b>	(14,612,888) <b>16,778,761</b>
Net cush rionaca by operating retrines	10,004,100	10,770,701
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES		
Other Interest Expense	(40,444)	(40,556)
Net Cash Used by Noncapital Financing Activities	(40,444)	(40,556)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES		
Acquisition of Capital Assets	(22,954,205)	(20,486,228)
Proceeds from Sale of Revenue Bonds	25,004,346	
Bond Principal Paid	(3,130,000)	(3,195,000)
Bond Interest Paid	(2,538,287)	(2,449,207)
Contributions in Aid of Construction	3,177,535	3,225,724
Proceeds from the Sale of Capital Assets	63,563	125,827
Net Cash Used by Capital and Related Financing Activities	(377,048)	(22,778,884)
CASH FLOWS FROM INVESTING ACTIVITIES		
Interest Income	1,603,343	669,074
Proceeds from Sale of Investments	11,383,670	11,979,666
Purchase of Investments		(46,331,171)
Net Cash Provided by Investing Activities	12,987,013	(33,682,431)
NET (DECREASE) IN CASH	23,173,660	(39,723,110)
CASH & CASH EQUIVALENTS BALANCE, BEGINNING OF YEAR	20,112,567	59,835,677
CASH & CASH EQUIVALENTS BALANCE, END OF YEAR	\$43,286,227	\$20,112,567
RECONCILIATION OF OPERATING INCOME TO NET CASH		
PROVIDED (USED) BY OPERATING INCOME TO NET CASH		
	46.004.700	<b>A</b> C 000 C/ /
Operating Income	\$6,201,783	\$6,829,614
Adjustments to reconcile net operating income to net cash		
provided by operating activities:	44 560 427	44 475 460
	11,560,127	11,175,469
Depreciation		1,178,400
Depreciation BPA Prepaid & Power Contracts Amortization	660,813	, ,
Depreciation BPA Prepaid & Power Contracts Amortization (Increase) Decrease in Unbilled Revenues	1,172,000	318,000
Depreciation BPA Prepaid & Power Contracts Amortization (Increase) Decrease in Unbilled Revenues Miscellaneous Other Revenue & Receipts	1,172,000 15,640	318,000 180,801
Depreciation BPA Prepaid & Power Contracts Amortization (Increase) Decrease in Unbilled Revenues Miscellaneous Other Revenue & Receipts Adjustment (Decrease) to Pension Expense - non cash portion	1,172,000 15,640 (1,883,098)	318,000 180,801 (1,647,466)
Depreciation BPA Prepaid & Power Contracts Amortization (Increase) Decrease in Unbilled Revenues Miscellaneous Other Revenue & Receipts Adjustment (Decrease) to Pension Expense - non cash portion Decrease (Increase) in Accounts Receivable	1,172,000 15,640 (1,883,098) 842,560	318,000 180,801 (1,647,466) (3,518,144)
Depreciation BPA Prepaid & Power Contracts Amortization (Increase) Decrease in Unbilled Revenues Miscellaneous Other Revenue & Receipts Adjustment (Decrease) to Pension Expense - non cash portion Decrease (Increase) in Accounts Receivable Decrease (Increase) in Inventories	1,172,000 15,640 (1,883,098) 842,560 1,041,213	318,000 180,801 (1,647,466) (3,518,144) (5,192,072)
Depreciation BPA Prepaid & Power Contracts Amortization (Increase) Decrease in Unbilled Revenues Miscellaneous Other Revenue & Receipts Adjustment (Decrease) to Pension Expense - non cash portion Decrease (Increase) in Accounts Receivable Decrease (Increase) in Inventories Decrease (Increase) in Wholesale Power Receivable	1,172,000 15,640 (1,883,098) 842,560 1,041,213 92,730	318,000 180,801 (1,647,466) (3,518,144) (5,192,072) 2,379,014
Depreciation BPA Prepaid & Power Contracts Amortization (Increase) Decrease in Unbilled Revenues Miscellaneous Other Revenue & Receipts Adjustment (Decrease) to Pension Expense - non cash portion Decrease (Increase) in Accounts Receivable Decrease (Increase) in Inventories Decrease (Increase) in Wholesale Power Receivable Decrease (Increase) in Wholesale Power Receivable	1,172,000 15,640 (1,883,098) 842,560 1,041,213 92,730 (973,265)	318,000 180,801 (1,647,466) (3,518,144) (5,192,072) 2,379,014 47,073
Depreciation BPA Prepaid & Power Contracts Amortization (Increase) Decrease in Unbilled Revenues Miscellaneous Other Revenue & Receipts Adjustment (Decrease) to Pension Expense - non cash portion Decrease (Increase) in Accounts Receivable Decrease (Increase) in Inventories Decrease (Increase) in Wholesale Power Receivable Decrease (Increase) in Miscellaneous Assets Decrease (Increase) in Prepaid Expense	1,172,000 15,640 (1,883,098) 842,560 1,041,213 92,730 (973,265) (104,003)	318,000 180,801 (1,647,466) (3,518,144) (5,192,072) 2,379,014 47,073 43,260
Depreciation BPA Prepaid & Power Contracts Amortization (Increase) Decrease in Unbilled Revenues Miscellaneous Other Revenue & Receipts Adjustment (Decrease) to Pension Expense - non cash portion Decrease (Increase) in Accounts Receivable Decrease (Increase) in Inventories Decrease (Increase) in Wholesale Power Receivable Decrease (Increase) in Miscellaneous Assets Decrease (Increase) in Prepaid Expense Increase (Decrease) in Accounts Payable	1,172,000 15,640 (1,883,098) 842,560 1,041,213 92,730 (973,265) (104,003) (7,778,193)	318,000 180,801 (1,647,466) (3,518,144) (5,192,072) 2,379,014 47,073 43,260 4,516,529
Depreciation BPA Prepaid & Power Contracts Amortization (Increase) Decrease in Unbilled Revenues Miscellaneous Other Revenue & Receipts Adjustment (Decrease) to Pension Expense - non cash portion Decrease (Increase) in Accounts Receivable Decrease (Increase) in Inventories Decrease (Increase) in Wholesale Power Receivable Decrease (Increase) in Wholesale Power Receivable Decrease (Increase) in Miscellaneous Assets Decrease (Increase) in Accounts Payable Increase (Decrease) in Accounts Payable	1,172,000 15,640 (1,883,098) 842,560 1,041,213 92,730 (973,265) (104,003) (7,778,193) (166,017)	318,000 180,801 (1,647,466) (3,518,144) (5,192,072) 2,379,014 47,073 43,260 4,516,529 390,588
Depreciation BPA Prepaid & Power Contracts Amortization (Increase) Decrease in Unbilled Revenues Miscellaneous Other Revenue & Receipts Adjustment (Decrease) to Pension Expense - non cash portion Decrease (Increase) in Accounts Receivable Decrease (Increase) in Inventories Decrease (Increase) in Wholesale Power Receivable Decrease (Increase) in Wholesale Power Receivable Decrease (Increase) in Miscellaneous Assets Decrease (Increase) in Accounts Payable Increase (Decrease) in Accured Taxes Payable Increase (Decrease) in Customer Deposits	1,172,000 15,640 (1,883,098) 842,560 1,041,213 92,730 (973,265) (104,003) (7,778,193) (166,017) (129,229)	318,000 180,801 (1,647,466) (3,518,144) (5,192,072) 2,379,014 47,073 43,260 4,516,529 390,588 549,899
Depreciation BPA Prepaid & Power Contracts Amortization (Increase) Decrease in Unbilled Revenues Miscellaneous Other Revenue & Receipts Adjustment (Decrease) to Pension Expense - non cash portion Decrease (Increase) in Accounts Receivable Decrease (Increase) in Inventories Decrease (Increase) in Miscellaneous Assets Decrease (Increase) in Miscellaneous Assets Decrease (Increase) in Prepaid Expense Increase (Decrease) in Accounts Payable Increase (Decrease) in Customer Deposits Increase (Decrease) in BPA Prepay Incentive Credit	$\begin{array}{c} 1,172,000\\ 15,640\\ (1,883,098)\\ 842,560\\ 1,041,213\\ 92,730\\ (973,265)\\ (104,003)\\ (7,778,193)\\ (166,017)\\ (129,229)\\ (161,256)\end{array}$	318,000 180,801 (1,647,466) (3,518,144) (5,192,072) 2,379,014 47,073 43,260 4,516,529 390,588 549,899 (161,256)
Depreciation BPA Prepaid & Power Contracts Amortization (Increase) Decrease in Unbilled Revenues Miscellaneous Other Revenue & Receipts Adjustment (Decrease) to Pension Expense - non cash portion Decrease (Increase) in Accounts Receivable Decrease (Increase) in Inventories Decrease (Increase) in Miscellaneous Assets Decrease (Increase) in Miscellaneous Assets Decrease (Increase) in Prepaid Expense Increase (Decrease) in Accounts Payable Increase (Decrease) in Accounts Payable Increase (Decrease) in BPA Prepay Incentive Credit Increase (Decrease) in Other Current Liabilities	1,172,000 15,640 (1,883,098) 842,560 1,041,213 92,730 (973,265) (104,003) (7,778,193) (166,017) (129,229) (161,256) (749,967)	318,000 180,801 (1,647,466) (3,518,144) (5,192,072) 2,379,014 47,073 43,260 4,516,529 390,588 549,899 (161,256) 217,075
Depreciation BPA Prepaid & Power Contracts Amortization (Increase) Decrease in Unbilled Revenues Miscellaneous Other Revenue & Receipts Adjustment (Decrease) to Pension Expense - non cash portion Decrease (Increase) in Accounts Receivable Decrease (Increase) in Inventories Decrease (Increase) in Miscellaneous Assets Decrease (Increase) in Miscellaneous Assets Decrease (Increase) in Prepaid Expense Increase (Decrease) in Accounts Payable Increase (Decrease) in Customer Deposits Increase (Decrease) in BPA Prepay Incentive Credit	$\begin{array}{c} 1,172,000\\ 15,640\\ (1,883,098)\\ 842,560\\ 1,041,213\\ 92,730\\ (973,265)\\ (104,003)\\ (7,778,193)\\ (166,017)\\ (129,229)\\ (161,256)\end{array}$	318,000 180,801 (1,647,466) (3,518,144) (5,192,072) 2,379,014 47,073 43,260 4,516,529 390,588 549,899 (161,256)

#### NONCASH OPERATING, INVESTING, CAPITAL, AND FINANCING ACTIVITIES

The District investments had an unrealized gain of \$630,255 in 2023 and an unrealized loss of \$632,830 in 2022.

Bond Interest Paid does not include subsidy payments on 2010 Revenue Build America Bonds made directly by the U.S. Treasury to the Fiscal Paying Agent of \$349,013 in 2022 and \$320,288 in 2023 of which \$164,724 had not been received as of year end (see Note 5).

The net effect of accumulated increases and decreases in the fair value of hedging derivatives had no effect on cash flows for 2023 and 2022. As of December 31, 2023, the District had no hedging derivatives. In 2022, for accumulated decreases in fair value, the District recorded an offsetting liability of \$2,044,187. In 2022, for accumulated increases in fair value, the District recorded an offsetting asset of \$6,715,620.

The deferred inflows and outflows relating to GASB 68 had no effect on cash flows for 2023 and 2022. The pension deferred outflow was \$4,026,607, and \$4,525,935 as of December 31, 2023 and 2022, respectively. The pension deferred inflow was \$2,678,172, and \$4,715,564 as of December 31, 2023 and 2022, respectively.

The accompanying notes are an integral part of the financial statements.



## NOTES TO FINANCIAL STATEMENTS - DECEMBER 31, 2023 & 2022

#### Note 1 - Summary of Operations and Significant Accounting Policies

Public Utility District No. 1 of Benton County, Washington (the "District") is a municipal corporation of the state of Washington established in 1934 for the purpose of engaging in the purchase, generation, transmission, distribution, and sale of electric energy. Additionally, the District is authorized under state law to provide wholesale telecommunication services.

The District serves Benton County exclusive of most of the City of Richland, the U.S. Department of Energy's operations on the Hanford Reservation, the City of West Richland and those rural areas of the county that are served by the Benton Rural Electric Association. Cities in the District's service area include Kennewick, population 86,470, Prosser, population 6,445, and Benton City, population 3,810. The District maintains its administrative offices in the City of Kennewick. The District is governed by an elected three-member board.

The District's service area comprises approximately 939 square miles of Benton County. The District's properties include 39 substations, approximately 99 miles of 115kV transmission lines, 1,738 miles of distribution lines, and other buildings, equipment, stores, and related facilities.

As required by generally accepted accounting principles (GAAP), management has considered all potential component units in defining the reporting entity and has no component units. The following is a summary of the more significant policies:

a) <u>Basis of Accounting and Presentation</u>: The accounting policies of the District conform to GAAP applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. In 2023, the District adopted GASB statements No. 94 *Public-Private and Public-Public Partnerships and Availability Payment Arrangements* and No. 96 *Subscription-Based Information Technology Arrangements*. Neither pronouncement had an impact on the District's accounting and financial statements; although, disclosure was added for pronouncement No. 94 in Note 10. The District continues to adopt GASB statements No. 87 *Leases*, although it had no impact on the District's accounting and reporting requirements, and No. 99 *Omnibus 2022*, sections of the statement are adopted when applicable.

Accounting records are maintained in accordance with methods prescribed by the Washington State Auditor's Office under the authority of Revised Code of Washington (RCW) 43.09 and the Uniform System of Accounts prescribed for public utilities and licensees by the Federal Energy Regulatory Commission (FERC). The financial statements are reported using the economic resources measurement focus and the



accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when liability is incurred regardless of the timing of the related cash flows. Revenues and expenses related to the District's principal operations are considered to be operating revenues and expenses; while revenues and expenses related to capital, financing, and investing activities are considered to be nonoperating revenues and expenses.

b) <u>Cash and Cash Equivalents</u>: For purposes of the Statement of Cash Flows, the District considers all short-term highly liquid investments with a maturity of three-months or less when purchased to be cash equivalents.

c) <u>Investments</u>: It is the District's policy to record investments at fair value based on quoted market rates, with changes in unrealized gains and losses reported as interest income. For various risks related to the investments, see Note 3.

d) <u>Accounts Receivable</u>: Receivables are considered past due after 20 days and are written off 210 days after the respective billing dates. The percentage-of-sales allowance method is used to estimate uncollectible accounts. The reserve is then reviewed for adequacy against an aging schedule of accounts receivable. Accounts deemed uncollectible are transferred to the provision for uncollectible accounts on a monthly basis. The reserve for uncollectible accounts totaled \$662,529 and \$627,628 at December 31, 2023 and 2022, respectively.

e) <u>Other Receivables</u>: The balance includes a loan payment agreement entered into with NoaNet in 2023 totaling \$1,000,000. See Note 10 for additional details.

f) <u>Restricted Assets</u>: In accordance with bond resolutions, related agreements, and laws, separate restricted accounts have been established. These assets are restricted for specific uses including bond reserve and capital additions and are classified as current or noncurrent assets, as appropriate. When both restricted and unrestricted resources are available for use, it is the District's practice to use restricted resources first, then unrestricted resources as needed. In the restricted net position amount, the unspent bond proceeds and the portion of debt attributable to those proceeds were included in the calculation.

g) <u>Inventories</u>: Inventories are valued at average cost.

h) <u>Utility Plant and Depreciation</u>: Utility plant is recorded at original cost, which includes both direct costs of construction or acquisition and indirect costs. The District's capitalization threshold is \$5,000 for non-infrastructure capital. All costs related to infrastructure are capitalized. The cost of maintenance and repairs is charged to expense as incurred, while the cost of replacements and improvements is capitalized.



Property, plant, and equipment are depreciated using the straight-line method over these estimated useful lives:

Buildings and Improvements	7 - 40 years
Generation Plant	20 years
Electric Plant - Transmission	25–40 years
Electric Plant - Distribution	7–40 years
Electric Plant/Equipment - Broadband	4–30 years
Transportation Equipment	17 years
General Plant & Equipment	4–30 years

Initial depreciation on utility plant is recorded in the month subsequent to purchase or completion of construction. Composite rates are used for asset groups and, accordingly, no gain or loss is recorded on the disposition of an asset unless it represents a major retirement. The composite depreciation rate was approximately 3.5% in 2023 and 3.0% in 2022. When operating plant assets are retired, their original cost together with removal costs, less salvage, is charged to accumulated depreciation.

Preliminary survey and investigation costs incurred for proposed projects are deferred pending a final decision to develop the project. Costs relating to projects ultimately constructed are reclassified to utility plant. If the project is abandoned, the costs are expensed.

As prescribed by FERC, the book cost of electric plant property retired or otherwise disposed of, less salvage, is charged to accumulated depreciation. As a result of this guidance, the decreases to accumulated depreciation can exceed the decreases to depreciable assets.

i) <u>Derivative Instruments</u>: The District follows GASB Statement No. 53, *Accounting and Financial Reporting for Derivative Instruments*. Subject to certain exceptions, GASB Statement No. 53 requires every derivative instrument be recorded on the statement of net position as an asset or liability measured at its fair value, and changes in the derivative instrument's fair value be recognized in earnings unless such derivative instruments meet specific hedge accounting criteria to be determined as effective. Effective hedges qualify for hedge accounting and such changes in fair values are deferred.

It is the District's policy to document and apply as appropriate the normal purchase and normal sales exception under GASB Statement No. 53. The District has reviewed its various contractual arrangements to determine applicability of these standards. Purchases and sales of forward electricity, natural gas, and option contracts that require physical delivery and which are expected to be used or sold by the reporting entity in the normal course of business are generally considered "normal purchases and normal sales." These transactions are excluded under GASB Statement No. 53 and therefore are not required to be recorded at fair value in the financial statements. Certain put and call options and financial swaps for electricity and natural gas are considered to be derivative instruments under GASB Statement No. 53, but do not generally meet the "normal purchases and normal sales" criteria.



As of December 31, 2023, the District had no derivative instruments outstanding. Effective October 1, 2023, the District switched from a slice/block power purchaser to a load following power purchaser of Bonneville Power Administration. With this change, the District no longer needed to hedge future positions due to market and resource uncertainty.

	Changes in Fair Value Fair Value at Decemb		ber 31, 2022	Notional	
	Classification	Amount	Classification	Amount	(MWh/MMBtu)
Cash Flow Hedges:					
Financial Swap Forward	Deferred Inflow	(\$6,715,620)	Derivative Asset	\$6,715,620	99,360
Financial Swap Forward	Deferred Outflow	\$2,044,187	Derivative Liability	(\$2,044,187)	41,665

As of December 31, 2022, the District had the following derivative instruments outstanding:

These derivative instruments were entered into between October 2020 and November 2022 with maturities between January 2023 and September 2023. The District paid or received no cash to enter into these transactions.

The fair values of the commodity swap contracts were based on the futures price curve for the Mid-Columbia Intercontinental Exchange (ICE) index for electricity and the Sumas index for natural gas; additionally, all instruments close at the same index, respectively. The fair value of the options was calculated using the Black-76 options pricing model. The District categorizes its fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. All of the District's fair value measurements are classified as Level 2.

#### **Objective & Strategies:**

The District enters into derivative energy instruments to hedge its known or expected positions within its approved Risk Management policy. Decisions are made to enter into forward transactions to protect its financial position, specifically to deal with expected long and short positions as determined by projected load and resource balance positions. Generally, several strategies are employed to hedge the District's resource portfolio, including:

- Combustion Turbine The District purchases gas for future periods to generate electricity when the Frederickson Plant (see Note 8) is economically viable on a marginal basis for that period based on parameters set by the Risk Management Committee. If load projections indicate the District does not require the electricity to serve its customers, an equivalent quantity of power will concurrently be sold or otherwise hedged for the same period.
- Surplus Purchased Power Resources The District hedges projected surpluses in future periods by selling power or by purchasing put options. Surplus power is generally sold forward at a fixed price, either physically or financially, when the probability of surplus is very high; surplus power is hedged through the purchase of physical or financial put options when the projected surplus is less certain, but nevertheless expected to be available under expected scenarios. From time to time, the District



will sell physical power forward in the next calendar month at a price based on the Mid-Columbia ICE index to perfect financial forward sales that settle based on the same index.

• *Deficit Power Resources* - The District hedges projected power resource deficits in future periods by purchasing power or by purchasing power call options (or if the Frederickson Plant is economically viable for the period, by buying gas). Power is generally purchased to cover projected deficits at a fixed price, either physically or financially, when the probability of the deficit position is very high; such deficit positions are hedged through the purchase of physical or financial call options when the projected deficits are less certain, but nevertheless expected under the approved planning conditions.

Derivative instruments authorized under the Risk Management policy by the District include:

- Physical power and natural gas forward purchases and sales
- Monthly and daily power and gas physical calls and puts
- Power and natural gas fixed for floating swaps
- Currency swaps relating to managing US/Canadian exchange rate risk resulting from transactions denominated in Canadian dollars
- Quarterly and monthly financial power and gas put and call options
- Financial daily power and gas put and call options
- Quarterly and monthly power and natural gas swaptions
- Financial natural gas swing and basis swaps

#### <u>Risks</u>

*Credit Risk* - The District has developed a credit policy that establishes guidelines for setting credit limits and monitoring credit exposure on a continuous basis. The policy addresses frequency of counterparty credit evaluations, credit limits per specific counterparty, and counterparty credit concentration limits. A summary of counterparty credit exposure related to derivative instruments is provided in Note 8.

Commodity transactions, both physical and financial, are entered into only with counterparties approved by the District's Risk Management Committee for creditworthiness. The District had 52 counterparties with approved credit limits for electric power and natural gas sales and purchases as of December 31, 2023, and 47 counterparties at December 31, 2022. Counterparty credit limits are based on The Energy Authority's (TEA) (see Note 8) proprietary credit rating system and other factors. Credit ratings for counterparties range from "not-rated" to AAA, with a majority of counterparties rated between BBB- and AAA. Not-rated counterparties either provide additional security or are assigned credit limits of \$25,000 or less.

The District's counterparty credit limits are scaled against TEA credit limits with a maximum credit limit of \$4 million. This mitigates the District's credit exposure by netting and setting off the District's sales with purchases made by other TEA clients. Credit concentration limits based on market conditions and available qualified counterparties are established by the Risk Management Committee.



The District has entered into master enabling agreements with various counterparties, which enable hedging transactions. Such agreements include the Western Systems Power Pool (WSPP) form of agreement for physical power transactions, various forms of enabling agreements for physical gas transactions, and International Swaps and Derivatives Association Agreements (ISDA) for financial transactions. All of the enabling agreements have provisions addressing credit exposure and provide for various remedies to assure financial performance, including the ability to call on additional collateral as conditions warrant, generally as determined by the exposed party. The District also uses netting provisions in the agreements to diffuse a portion of the risk.

Forward transactions under the physical enabling agreements are used to deal with long and short physical positions under the direction of the Risk Management Committee and pursuant to the Risk Management policy. Transactions under the ISDA agreements are used to financially hedge long or short positions so that the District will pay or receive the equivalent of a fixed or known price for energy purchased or sold. The agreements also permit the District to hedge the risk of an underlying physical position by using call options, put options, runoff insurance, and weather insurance.

The aggregate fair value of hedging derivative instruments in asset positions was \$0 and \$6,715,620 at December 31, 2023 and 2022, respectively. There was no collateral held or liabilities included in the netting arrangements.

Although the District executes hedging derivative instruments with various counterparties, the District had no credit risk as of December 31, 2023. As of December 31, 2022, four counterparties comprised 100% of the net exposure to credit risk. Credit ratings are from S&P and Moody's (presented as S&P/Moody's). These counterparties are rated BBB+/A3 (8 contracts comprising 46% of net exposure), NR/Baa3 (18 contracts comprising 25% of net exposure), A+/A2 (12 contracts comprising 22% of net exposure), and AA+/A1 (6 contracts comprising 7% of net exposure).

*Basis Risk* - The District proactively works to eliminate or minimize basis risk on energy transactions by entering into derivative instruments that settle pursuant to an index derived from market transactions at the point physical delivery is expected to take place. There are no derivative instruments outstanding that carry basis risk as of December 31, 2023 or 2022. As applicable, all power related transactions are to be settled on the relevant Mid-Columbia index, and all gas transactions are to be settled on the relevant Sumas/Huntingdon index or be converted to the Sumas/Huntingdon index within six months of delivery. The District has ready access to electric transmission and natural gas transportation capacity at those respective trading points.

*Termination Risk* - As of December 31, 2023 and 2022, no termination events have occurred, and there are no outstanding transactions with material risk. None of the outstanding transactions have early termination provisions except in the event of default by either counterparty. Events of default are generally related to (i) failure to make payments when due, (ii) failure to provide and maintain suitable credit assurances as required, (iii) bankruptcy or other evidence of insolvency, or (iv) failure to perform



under any material provision of the agreement. Failure to provide or receive energy or natural gas under physical commodity transactions generally does not fall under the events of default provisions, unless the nonperforming party fails to pay the resulting liquidated damages when due.

There is no rollover, interest rate, or market access risk for these derivative instrument products at December 31, 2023 or 2022.

j) <u>Debt Premium Amortization and Gain on Defeased Debt</u>: Original issue and reacquired bond premiums relating to revenue bonds are amortized over the terms of the respective bond issues using the bonds outstanding method. Premiums are reported with revenue bonds on the Statement of Net Position. In accordance with GASB Statement No. 23, *Accounting and Financial Reporting for Refundings of Debt Reported by Proprietary Activities*, gains and losses on debt refundings have been deferred and amortized over the shorter of the remaining life of the old or new debt. Gains and losses are reported as deferred inflows and deferred outflows of resources on the Statement of Net Position, respectively. Effective with GASB 65, bond issuance costs are expensed in the period incurred.

k) <u>Revenue Recognition</u>: Revenues from retail sales of electricity are recognized when earned and reported net of bad debt expense of \$240,500 and \$0 at December 31, 2023 and 2022, respectively. Revenues include an estimate for energy delivered to customers between the last billing date and the end of the year. This amount is reflected in the accompanying financial statements as Accrued Unbilled Revenue in the amount of \$4.2 million and \$5.4 million at December 31, 2023 and 2022, respectively.

I) <u>Capital Contributions</u>: Capital contributions for the District consist mainly of line extension fees. Line extension fees represent amounts collected to recover the costs of installing new lines. Capital contributions are recorded as deferred revenues when received and reclassified to revenue when the related project is completed. Deferred revenues are reported as Other Credits & Liabilities on the Statement of Net Position, see Note 4.

m) <u>Leases</u>: Leases are recognized in accordance with GASB Statement No. 87, *Leases*. A lease is defined as a contract that conveys control of the right to use another entity's nonfinancial asset as specified in the contract for a period of time in an exchange or exchange-like transaction.

If the District is a lessee, it should recognize a lease liability and an intangible right-to-use lease asset at the beginning of the lease term. A lease liability should be recognized at the present value of future lease payments less any lease incentives. The liability is adjusted over time as payments are made. The right-to-use asset is initially recognized at the amount of the lease liability plus prepayments less any lease incentives received prior to the lease beginning and is subsequently amortized over the life of the lease.

If the District is a lessor, it should recognize a lease receivable and a deferred inflow of resources. A lease receivable is recorded at the present value of lease payments expected to be received during the lease term, reduced by any provision for estimated uncollectible amounts. The deferred inflow of resources is



recognized as the amount of the initial lease receivable and lease payments received prior to the lease term beginning less any lease incentives. The deferred inflows of resources should be recognized as revenue in a systematic and rational manner over the term of the lease.

Each year the District evaluates its leases and determines its reporting requirements. The District's leases are not material to the financial statements and therefore are reported within the balances on the statements. For 2023 and 2022, lease payments were expensed in the period they became due and lease revenue was recorded in the period earned.

n) <u>Subscription-based Information Technology Arrangements (SBITAs</u>): SBITAs are recognized in accordance with GASB Statement No. 96, *Subscription-Based Information Technology Arrangements*. A SBITA is a contract that conveys control of the right to use another party's information technology (IT) software, alone or in combination with tangible capital assets as specified in the contract for a period of time in an exchange or exchange-like transaction.

When a SBITA is identified, the District should recognize an intangible right-to-use SBITA asset and a corresponding IT subscription liability. The liability is recognized at the beginning of the subscription term, which is when the asset is placed into service. The liability should be initially recorded at the present value of subscription payments expected to be made during the term. Future payments are discounted at the interest rate charged the District or the District's incremental borrowing rate if the interest rate is not readily available. The liability is adjusted over time as payments are made.

The intangible right-to-use asset should be recorded as the sum of the initial IT subscription liability, plus payments prior to the subscription term, and plus capitalizable implementation costs, less any incentives received before the subscription term. The District should recognize amortization of the intangible right-to-use asset as an outflow of resources over the subscription term.

Each year the District evaluates its SBITAs and determines its reporting requirements. The District's SBITAs are not material to the financial statements and therefore are reported within the balances on the statements. For 2023 and 2022, subscription payments were expensed in the period they became due.

o) <u>Pensions</u>: For purposes of measuring the net pension liability, deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the state sponsored Public Employees Retirement System (PERS) and additions to/deductions from those plans' fiduciary net position have been determined on the same basis as they are reported by PERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value, see Note 6.

For purposes of calculating the restricted net position related to the net pension asset, the District includes the net pension asset only.



p) <u>Compensated Absences</u>: The District consolidated its vacation and sick leave program to a personal leave program May 1, 1993. Accrued unused sick leave balances for active employees as of April 30, 1993, were frozen and converted to a supplemental leave benefit (SLB). The SLB may be used by employees to make up the difference between short-term disability benefit payments and 100% of gross, straight time pay. Additionally, an employee may restore work hours required for short-term disability eligibility one-time per Collective Bargaining Agreement Contract cycle (3 years). At death, the District is obligated to pay 100% of the SLB cash value to the employee's beneficiary. At retirement, the District is obligated to deposit 30% of the SLB cash value into the retiring employee's Voluntary Employee Beneficiary Association Trust account. The liability for unpaid supplemental leave benefits was \$18,007 and \$17,232 at December 31, 2023 and 2022, respectively.

Employees earn personal leave in accordance with length of service. The District accrues the cost of personal leave in the year when earned. Personal leave may accumulate to a maximum of 1,200 hours for employees hired prior to April 1, 2011, and is payable upon separation of service, retirement, or death. For employees hired on or after April 1, 2011, personal leave may accumulate to a maximum of 700 hours.

The liability for unpaid leave, benefits, and related payroll taxes was \$3,286,959 and \$2,974,639 at December 31, 2023 and 2022, respectively. Of the liability for unpaid leave, \$1,524,931 and \$1,891,653 at December 31, 2023 and 2022, respectively, were classified as a current liability and the remainder as a long-term liability, see Note 4.

q) <u>Use of Estimates</u>: The preparation of the financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

q) <u>Significant Risk and Uncertainty</u>: The District is subject to certain business risks that could have a material impact on future operations and financial performance. These risks include prices on the wholesale market for short-term power, interest rates, water conditions, weather and natural disaster-related disruptions, collective bargaining labor disputes, fish and other Endangered Species Act issues, Environmental Protection Agency and other federal government regulations, or orders concerning the operation, maintenance, and/or licensing of facilities, other governmental regulations, and the deregulation of the electrical utility industry.

The District's accounts receivable are concentrated with a diverse group of customers and counterparties who have purchased energy or other products and services. These customers generally do not represent a significant concentration of credit risk. The District mitigates credit risk by requiring large customers to provide an acceptable means of payment assurance and by an ongoing financial review of counterparties and establishment of credit limits based on the results of that review.

r) <u>Bonneville Power Administration Prepay Program</u>: In March 2013, the District participated in BPA's Prepay Program making a lump-sum up-front payment of \$6.8 million. The District will receive \$9.3 million in credits which started in April 2013 and continue until September 2028, see Note 8.



## Note 2 - Utility Plant

Utility plant activity for the years ended December 31 was as follows:

## Activity for 2023

	Balance			Balance
Electric Plant Assets	Dec. 31, 2022	Increase	Decrease	Dec. 31, 2023
Capital Assets Not Being Depreciate	ed:			
Land and Intangible Plant	\$4,312,557	\$105,728	\$-	\$4,418,285
Construction Work in Progress	7,532,242	23,291,862	(19,723,792)	11,100,312
Capital Assets Being Depreciated:				
Transmission	10,504,306	1,257,193	(119,908)	11,641,591
Generation	1,765,430	-	-	1,765,430
Distribution	286,719,150	14,689,882	(1,513,391)	299,895,641
General	83,634,351	2,950,186	(2,570,262)	84,014,275
Subtotal	382,623,237	18,897,261	(4,203,561)	397,316,937
Less Accumulated Depreciation for	:			
Transmission	(7,439,831)	(279,943)	156,490	(7,563,284)
Generation	(1,396,777)	(62,632)	-	(1,459,409)
Distribution	(168,320,076)	(8,418,427)	1,879,571	(174,858,932)
General	(53,006,621)	(2,978,492)	2,170,570	(53,814,543)
Total Accumulated Depreciation	(230,163,305)	(11,739,494)	4,206,631	(237,696,168)
Net Utility Plant	\$164,304,731	\$30,555,357	(\$19,720,722)	\$175,139,366

## Activity for 2022

	Balance			Balance
Electric Plant Assets	Dec. 31, 2021	Increase	Decrease	Dec. 31, 2022
Capital Assets Not Being Depreciate	ed:			
Land and Intangible Plant	\$4,289,505	\$23,366	(\$314)	\$4,312,557
Construction Work in Progress	5,923,968	19,779,645	(18,171,371)	7,532,242
Capital Assets Being Depreciated:				
Transmission	10,441,165	78,025	(14,884)	10,504,306
Generation	1,765,430	-	-	1,765,430
Distribution	273,756,399	16,302,101	(3,339,350)	286,719,150
General	82,080,831	2,251,617	(698,097)	83,634,351
Subtotal	368,043,825	18,631,743	(4,052,331)	382,623,237
Less Accumulated Depreciation for	:			
Transmission	(7,193,102)	(267,102)	20,373	(7,439,831)
Generation	(1,308,498)	(88,279)	-	(1,396,777)
Distribution	(163,709,423)	(8,148,369)	3,537,716	(168,320,076)
General	(50,502,292)	(2,990,604)	486,275	(53,006,621)
Total Accumulated Depreciation	(222,713,315)	(11,494,354)	4,044,364	(230,163,305)
Net Utility Plant	\$155,543,983	\$26,940,400	(\$18,179,652)	\$164,304,731



## Note 3 - Deposits and Investments

#### A. Deposits

*Cash and Cash Equivalents Deposits* – The District moves cash as necessary between accounts, Washington State Treasurer's Local Government Investment Pool (LGIP) and various bank revolving or holding accounts, to pay its obligations. The District's deposits are held by public depositaries authorized by the Washington Public Deposit Protection Commission (PDPC) and are not subject to custodial credit risk. State law requires public depositaries to fully collateralize.

#### **B.** Investments

*Fair Value* – The District measures and reports investments at fair value using the valuation input hierarchy established by generally accepted accounting principles, as follows:

- Level 1 Quoted prices in active markets for identical assets or liabilities
- Level 2 These are quoted market prices for similar assets or liabilities, quoted prices for identical or similar assets or liabilities in markets that are not active, or other than quoted prices that are not observable
- Level 3 Unobservable inputs for an asset or liability

Investments are valued by Principal Custody Solutions through ICE with secondary sources being Bloomberg, IHS Markit, and QUODD. Methods used include pricing applications and models that integrate credit information, market movements, account spread scales, benchmark quotes, and relevant trade data.

As of December 31, 2023, the District had the following investments measured at fair value:

		Fair Value Mea	asurements Usin	g
Investment Type	<u>Amount</u>	Level 1	Level 2	Level 3
United States Treasury Notes	\$9,220,880	\$9,220,880		
Federal Farm Credit Bank	\$5,858,360		\$5,858,360	
Federal Home Loan Bank	\$5,919,960		\$5,919,960	
Federal Home Loan Mortgage Corp	<u>\$1,966,060</u>		\$1,966,060	
Total Investments by Fair Value Level		\$9,220,880	\$13,744,380	
Total Investments Measured at Fair Value	\$22,965,260			



		Fair Value Mea	asurements Using	g
Investment Type	<u>Amount</u>	Level 1	Level 2	Level 3
United States Treasury Notes	\$12,883,015	\$12,883,015		
Federal Farm Credit Bank	\$7,678,760		\$7,678,760	
Federal Home Loan Bank	\$8,271,100		\$8,271,100	
Federal Home Loan Mortgage Corp	<u>\$4,885,800</u>		\$4,885,800	
Total Investments by Fair Value Level		\$12,883,015	\$20,835,660	
Total Investments Measured at Fair Value	\$33,718,675			

As of December 31, 2022, the District had the following investments measured at fair value:

*Credit Risk* – Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The District's investment policy conforms with state law, which restricts investments of public funds to debt securities and obligations of the United States (U.S.) Treasury, U.S. Government agencies, and certain other U.S. Government sponsored corporations, certificates of deposit, and other evidences of deposit at financial institutions qualified by the PDPC, bankers' acceptances, investment-grade general obligation debt of state and local governments and public authorities, and the LGIP.

The District is a voluntary participant in the LGIP. The pool is not rated and not registered with the SEC. Rather, the LGIP is governed by the State Finance Committee and is administered by the State Treasurer. Investments in the LGIP are reported at amortized cost, which is the same as the value of the pool shares. There is no formal withdrawal transaction limit, however, the LGIP requests a one-day notice for transaction sizes of ten million dollars or more. The Office of the State Treasurer prepares a stand-alone financial report for the LGIP. A copy of the report is available online at www.tre.wa.gov. The District has a third-party safekeeping agreement for investments through Principal Custody Solutions.

At December 31, 2023, District investments had the following credit quality distribution for investments with credit exposure:

	Ratings		
Investment Type	<u>Moody's</u>	S&P	Fair Value
U.S. Treasury Notes	Aaa	AA+	\$ 9,220,880
U.S. Agencies	Aaa	AA+	\$13,744,380
Total Investments by Type			\$22,965,260



At December 31, 2022, District investments had the following credit quality distribution for investments with credit exposure:

	Rating	gs			
Investment Type	<u>Moody's</u>	S&P	Fair Value		
U.S. Treasury Notes	Aaa	AA+	\$12,883,015		
U.S. Agencies	Aaa	AA+	\$20,835,660		
Total Investments by Type			\$33,718,675		

*Custodial Credit Risk* – Custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. It is the District's policy to diversify investments to avoid over concentration and custodial risk as noted in the next section. Investments in U.S. Treasury issues are explicitly guaranteed by the U. S. government and are not subject to credit risk. Investments in U.S. Agencies are subject to this risk.

*Concentration of Credit Risk* – Concentration of credit risk is the risk of loss attributable to the magnitude of an investment in a single issuer. The District's investment policy limits investments at the time of purchase to a percentage of the total investment portfolio in the following manner:

- Direct obligations of the U.S. Government, up to 100%
- Washington State Treasurer's Local Government Investment Pool, up to 100%
- U.S. Government agency debt, up to 30% for any single agency
- Certificate of Deposit, up to 50% from any single bank provided they are PDPC approved.

*Interest Rate Risk* – Interest rate risk is the risk the District may face should interest rate variances affect the fair value of investments. In accordance with its investment policy, the District manages its exposure to declines in fair values by matching investment maturities to meet anticipated cash flow requirements. The policy limits investment maturities to less than 5-years from the date of the purchase unless the maturities coincide as nearly as practicable with the expected use of the funds.

At December 31, 2023, District investments had the following maturities:

		Investi	ment Maturities	s (in Years)
Investment Type	<u>Amount</u>	Less Than 1	1 to 3	More Than 3
U.S. Treasury Notes	\$ 9,220,880	\$5,364,200	\$3,856,680	
U.S. Agencies	<u>\$13,744,380</u>	\$9,834,980	\$3,909,400	
Total Investments by Maturity		\$15,199,180	\$7,766,080	
Total Investments	\$22,965,260			



At December 31, 2022, District investments had the following maturities:

		Investment Maturities (in Years)		
Investment Type	<u>Amount</u>	Less Than 1	1 to 3	More Than 3
U.S. Treasury Notes	\$12,883,015	\$3,961,300	\$8,921,715	
U.S. Agencies	<u>\$20,835,660</u>	\$7,373,420	\$11,551,720	\$1,910,520
Total Investments by Maturity		\$11,334,720	\$20,473,435	\$1,910,520
Total Investments	\$33,718,675			

## **Note 4 - Other Charges and Other Credits**

As of December 31, other charges consisted of the following:

Other Charges	2023	2022
Derivative Asset (Note 1)	\$-	\$6,715,620
White Creek Wind Project (Note 8)	2,265,868	2,844,268
Preliminary Surveys	184,356	139,192
Total	\$2,450,224	\$9,699,080

During the year ended December 31, 2023, the following changes occurred in other credits:

	Balance			Balance
<b>Other Credits &amp; Other Liabilities</b>	Dec. 31, 2022	Increase	Decrease	Dec. 31, 2023
Unclaimed Property	\$33,722	\$9,238	\$6,862	\$36,098
Bio Fuel Deposit	487,000	-	-	487,000
Derivative Liability (Note 1)	2,044,187	-	2,044,187	-
Deferred Revenue	1,508,809	3,837,653	3,556,769	1,789,693
Personal Leave and Benefits*	1,082,987	2,538,702	1,859,661	1,762,028
Total	\$5,156,705	\$6,385,593	\$7,467,479	\$4,074,819

\* In addition to this amount, \$1,524,931 is reported as a current liability for personal leave and related benefits.

During the year ended December 31, 2022, the following changes occurred in other credits:

	Balance			Balance
<b>Other Credits &amp; Other Liabilities</b>	Dec. 31, 2021	Increase	Decrease	Dec. 31, 2022
Unclaimed Property	\$40,782	\$5,878	\$12,938	\$33,722
Bio Fuel Deposit	487,000	-	-	487,000
Derivative Liability (Note 1)	3,138,740	2,044,187	3,138,740	2,044,187
Deferred Revenue	2,003,084	3,433,346	3,927,621	1,508,809
Personal Leave and Benefits*	1,458,566	2,091,701	2,467,280	1,082,987
Total	\$7,128,172	\$7,575,112	\$9,546,579	\$5,156,705

\* In addition to this amount, \$1,891,653 is reported as a current liability for personal leave and related benefits.



## Note 5 - Long-Term Liabilities

During the year and ad December 21, 20	022 the following changes	accurred in long term liabilities
During the year ended December 31, 20	UZS, the following changes	occurred in long-term habilities.

Issue	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
2010 Revenue Build America Bonds, Original issue amount: \$17,345,000	\$15,700,000	\$-	\$1,710,000	\$13,990,000	\$1,775,000
2016 Revenue and Refunding Bonds, Original issue amount: \$22,470,000	22,470,000	-	790,000	21,680,000	855,000
2020 Revenue and Refunding Bonds, Original issue amount: \$23,495,000	18,830,000	-	630,000	18,200,000	635,000
2023 Revenue Bonds, Original issue amount: \$23,025,000	-	23,025,000	-	23,025,000	-
Subtotal	57,000,000	23,025,000	3,130,000	76,895,000	3,265,000
Plus: Unamortized premium	5,327,160	2,279,108	430,338	7,175,930	-
Total Bonds	\$62,327,160	\$25,304,108	3,560,338	84,070,930	\$3,265,000
BPA Prepay Incentive Credit	927,253	-	161,256	765,997	161,256
Net Pension Liability	2,589,963	-	499,985	2,089,978	-
Personal Leave and Benefits*	2,974,640	2,538,702	2,226,383	3,286,959	1,524,931
Total Long-Term Liabilities	\$68,819,016	\$27,842,810	6,447,962	90,213,864	\$4,951,187

\*Personal leave and benefits are reported on the Statement of Net Position within the balances of Other Accrued Liabilities and Other Credits & Liabilities. It is also disclosed in Note 4.

During the year ended December	31. 2022. the following changes	occurred in long-term liabilities:

Issue	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
2010 Revenue Build America Bonds, Original issue amount: \$17,345,000	\$17,345,000	\$-	\$ 1,645,000	\$15,700,000	\$1,710,000
2016 Revenue and Refunding Bonds, Original issue amount: \$22,470,000	22,470,000	-	-	22,470,000	790,000
2020 Revenue and Refunding Bonds, Original issue amount: \$23,495,000	20,380,000	-	1,550,000	18,830,000	630,000
Subtotal	60,195,000	-	3,195,000	57,000,000	3,130,000
Plus: Unamortized premium	5,762,010	-	434,850	5,327,160	-
Total Bonds	\$65,957,010	\$0	3,629,850	62,327,160	\$3,130,000
BPA Prepay Incentive Credit	1,088,509	-	161,256	927,253	161,256
Net Pension Liability	1,193,891	1,396,072	-	2,589,963	-
Personal Leave and Benefits*	3,143,244	2,091,701	2,260,305	2,974,640	1,891,653
Total Long-Term Liabilities	\$71,382,654	\$3,487,773	6,051,411	68,819,016	\$5,182,909

\*Personal leave and benefits are reported on the Statement of Net Position within the balances of Other Accrued Liabilities and Other Credits & Liabilities. It is also disclosed in Note 4.



Year	Principal	Interest	Total
2024	3,265,000	3,555,275	6,820,275
2025	3,415,000	3,563,263	6,978,263
2026	2,930,000	3,402,545	6,332,545
2027	3,095,000	3,239,619	6,334,619
2028	3,280,000	3,054,181	6,334,181
2029-2033	15,525,000	12,535,564	28,060,564
2034-2038	16,575,000	9,072,350	25,647,350
2039-2043	17,410,000	4,966,350	22,376,350
2044-2048	11,400,000	1,493,600	12,893,600
Total	\$76,895,000	\$44,882,747	\$121,777,747

Future debt service requirements on these bonds are as follows:

#### **Bond Issuances**

In March 2010, the District issued \$17,345,000 of taxable Electric Revenue Build America Bonds. The proceeds were used to fund capital projects. The bonds are payable in annual installments between \$1,645,000 and \$2,250,000 beginning November 1, 2022 and ending November 1, 2030. The bond interest rate varies between 5.86% and 6.546%. The U.S. Treasury subsidizes a portion (32.6% after sequestration) of the interest debt service payments which it pays directly to the Fiscal Paying Agent.

In September 2016, the District issued \$22,470,000 of Electric Revenue and Refunding Bonds, Series 2016. The bond proceeds were used to fund \$15.1 million of improvements and replacements of the District's electric utility system and to refund the 2011 bonds maturing on and after November 1, 2023. The portion of bond proceeds for the refunding was placed in an irrevocable trust for future debt service on the refunded bonds. The 2016 bonds are payable in annual installments between \$790,000 and \$1,560,000 beginning November 1, 2023 and ending November 1, 2041. The bond interest rate varies between 4.0% and 5.0%.

In September 2020, the District issued \$23,495,000 of Electric Revenue and Refunding Bonds, Series 2020A and Series 2020B. The bond proceeds were used to fund \$20 million of improvements and replacements in the District's electric utility system and to refund the remaining 2011 bonds maturing on November 1, 2021 to November 1, 2022. The portion of bond proceeds for the refunding and a cash contribution from the District in lieu of an upcoming debt service payment due November 1, 2020 was placed in an irrevocable trust for future debt service on the refunded bonds. The 2020 bonds are payable in annual installments between \$630,000 and \$3,115,000 beginning November 1, 2021 and ending November 1, 2045. The bond interest rate varies between 0.4% and 5.0%. The bond refunding reduced total debt service payments by \$48,004 and resulted in an economic gain of \$16,300. The primary purpose of refunding the 2011 bonds was to lower ongoing debt service reserve fund requirements. The bond proceeds were fully spent by December 31, 2021.



In December 2023, the District issued \$23,025,000 of taxable Electric Revenue Bonds. The proceeds are being used to fund capital projects. The bonds are payable in annual installments between \$820,000 and \$1,875,000 beginning November 1, 2031 and ending November 1, 2048. The bond interest rate is 5.00% for all years. The capital construction account had a balance of \$17,343,291 at December 31, 2023. All proceeds are expected to be spent within the federal arbitrage 18-month spending exception.

Principal and interest on all bonds are payable solely from and secured by a pledge of all future income (including investment income), revenues, and receipts derived by the District through the ownership and operation of the electric system net of operating expenses. In the event the District is unable to pay any installment, or any portion thereof, the payment of the principal amount of the bonds is not subject to acceleration. The District would be liable only for principal and interest payments as they became due, and the bond owners would be required to seek separate judgment for each payment, if any, not made. Any such action for money damages would be subject to any limitations on legal claims and remedies against public bodies under Washington law. No assets were used as collateral for these bonds.

These issuances are subject to certain bond reserve requirements satisfied by bond insurance and a bond reserve fund. The bond reserve fund requirements as of December 31, 2023 and 2022, were \$0 and \$108,200, respectively.

#### Line of Credit

In December 2021, the District extended its \$10 million line of credit with Bank of America for a threeyear term expiring December 31, 2024. The line of credit was established in support of District financial policies that require additional liquidity be maintained above minimum cash and investment reserve levels for the purpose of meeting unforeseen short-term cash needs. Specifically, the line of credit can be used in support of general District operations or for irrevocable letters of credit as may be required to satisfy collateral posting requirements under contracts and agreements within the ordinary course of business. Under the loan agreement, each letter of credit is limited to \$5 million. Draws on the Note will bear interest based on a pricing grid and formula using the bank's prime rate or rate approved by the bank. This Note is a special obligation of the District payable solely out of a special fund and has a lien on revenues junior to the payment of operating expenses of the electric system and outstanding electric system bonds. No draws on the line of credit have been made and no amounts are outstanding as of December 31, 2023 and 2022.



## **Note 6 - Pension Plans**

The following table represents the aggregate pension amounts for all plans (PERS and deferred compensation) for the years 2023 and 2022:

Aggregate Pension Amounts - All Plans			
	2023	2022	
Pension liabilities	\$2,089,978	\$2,589,963	
Pension assets	\$4,841,200	\$4,500,272	
Deferred outflows of resources	\$4,026,607	\$4,525,935	
Deferred inflows of resources	\$2,678,172	\$4,715,564	
Pension expense (credit)	(\$209,164)	(\$20,001)	

#### **State Sponsored Pension Plans**

Substantially all District regular full-time and qualifying part-time employees participate in one of the following statewide retirement systems administered by the Washington State Department of Retirement Systems, under cost-sharing, multiple-employer public employee defined benefit and defined contribution retirement plans. The state Legislature establishes, and amends, laws pertaining to the creation and administration of all public retirement systems.

The Department of Retirement Systems (DRS), a department within the primary government of the State of Washington, issues a publicly available annual comprehensive financial report (ACFR) that includes financial statements and required supplementary information for each plan. The DRS ACFR may be downloaded from the DRS website at www.drs.wa.gov.

#### Public Employees' Retirement System (PERS)

PERS is composed of and reported as three separate plans for accounting purposes: Plan 1, Plan 2/3 and Plan 3. Plan 1 accounts for the defined benefits of Plan 1 members. Plan 2/3 accounts for the defined benefits of Plan 2 members and the defined benefit portion of benefits for Plan 3 members. Plan 3 accounts for the defined contribution portion of benefits for Plan 3 members. Although employees can be a member of only Plan 2 or Plan 3, the defined benefits of Plan 2 and Plan 3 are accounted for in the same pension trust fund. All assets of Plan 2/3 may legally be used to pay the defined benefits of any Plan 2 or Plan 3 members.

**PERS Plan 1** provides retirement, disability and death benefits. Retirement benefits are determined as 2% of the member's average final compensation (AFC) times the member's years of service. The AFC is the average of the member's 24 highest consecutive service months. Members are eligible for retirement from active status at any age with at least 30 years of service, at age 55 with at least 25 years of service, or at age 60 with at least 5 years of service. PERS Plan 1 retirement benefits are actuarially reduced if a survivor benefit is chosen. Members retiring from active status prior to the age of 65 may also receive actuarially reduced benefits. Other benefits include an optional cost-of-living adjustment (COLA). PERS 1



members were vested after the completion of five years of eligible service. The plan was closed to new entrants on September 30, 1977.

*Contributions* - The **PERS Plan 1** member contribution rate is established by State statute at 6%. The employer contribution rate is developed by the Office of the State Actuary, adopted by the Pension Funding Council and is subject to change by the legislature. The PERS Plan 1 required contribution rates (expressed as a percentage of covered payroll) for 2023 and 2022 were as follows:

PERS Plan 1		
Actual Contribution Rates	Employer	Employee
January – June 2023		
PERS 1	6.36%	6.00%
PERS 1 UAAL	3.85%	
Administrative Fee	0.18%	
Total	10.39%	6.00%
July – August 2023		
PERS 1	6.36%	6.00%
PERS 1 UAAL	2.85%	
Administrative Fee	0.18%	
Total	9.39%	6.00%
September – December 2023		
PERS 1	6.36%	6.00%
PERS 1 UAAL	2.97%	
Administrative Fee	0.20%	
Total	9.53%	6.00%

PERS Plan 1		
Actual Contribution Rates	Employer	Employee
January – August 2022		
PERS 1	6.36%	6.00%
PERS 1 UAAL	3.71%	
Administrative Fee	0.18%	
Total	10.25%	6.00%
September – December 2022		
PERS 1	6.36%	6.00%
PERS 1 UAAL	3.85%	
Administrative Fee	0.18%	
Total	10.39%	6.00%

**PERS Plan 2/3** provides retirement, disability and death benefits. Retirement benefits are determined as 2% of the member's AFC times the member's years of service for Plan 2 and 1% of AFC for Plan 3. The AFC is the average of the member's 60 highest-paid consecutive service months. Members are eligible for retirement with a full benefit at 65 with at least five years of service credit. Retirement before age 65 is



considered an early retirement. PERS Plan 2/3 members who have at least 20 years of service credit and are 55 years of age or older, are eligible for early retirement with a benefit that is reduced by a factor that varies according to age for each year before age 65. PERS Plan 2/3 retirement benefits are actuarially reduced if a survivor benefit is chosen. Other PERS Plan 2/3 benefits include a COLA based on the CPI, capped at 3% annually. PERS 2 members are vested after completing five years of eligible service. Plan 3 members are vested in the defined benefit portion of their plan after ten years of service; or after five years of service if 12 months of that service are earned after age 44.

**PERS Plan 3** defined contribution benefits are totally dependent on employee contributions and investment earnings on those contributions. Members are eligible to withdraw their defined contributions upon separation. Members have multiple withdrawal options, including purchase of an annuity. PERS Plan 3 members are immediately vested in the defined contribution portion of their plan.

*Contributions* - The **PERS Plan 2/3** employer and employee contribution rates are developed by the Office of the State Actuary to fully fund Plan 2 and the defined benefit portion of Plan 3. The rates are adopted by the Pension Funding Council, and are subject to change by the Legislature. The employer rate includes a component to address the PERS Plan 1 Unfunded Actuarial Accrued Liability (UAAL). As established by Chapter 41.34 RCW, Plan 3 defined contribution rates are set at a minimum of 5% and a maximum of 15%. PERS Plan 3 members choose their contribution rate from six options when joining membership and can change rates only when changing employers. Employers do not contribute to the defined contribution benefits. The PERS Plan 2/3 defined benefit required contribution rates (expressed as a percentage of covered payroll) for 2023 and 2022 were as follows:

PERS Plan 2/3			
Actual Contribution Rates	Employer 2/3	Employee 2	Employee 3
January – June 2023			
PERS 2/3	6.36%	6.36%	Varies
PERS 1 UAAL	3.85%		
Administrative Fee	0.18%		
Total	10.39%	6.36%	
July – August 2023			
PERS 2/3	6.36%	6.36%	Varies
PERS 1 UAAL	2.85%		
Administrative Fee	0.18%		
Total	9.39%	6.36%	
September – December 2023			
PERS 2/3	6.36%	6.36%	Varies
PERS 1 UAAL	2.97%		
Administrative Fee	0.20%		
Total	9.53%	6.36%	



	2023	2022
PERS 1	-	-
PERS 1 UAAL	\$587,183	\$591,754
PERS 2/3	1,100,696	1,002,836
Total	\$1,687,879	\$1,594,590

Both the District and its employees made the required contributions during fiscal years 2023 and 2022. The District's required employer contributions for the years ended December 31 as follows:

#### **Actuarial Assumptions**

The total pension liability (TPL) for each of the DRS plans was determined using the most recent actuarial valuations completed in 2023 and 2022 with a valuation date of June 30, 2022, and June 30, 2021 respectively. The actuarial assumptions used in the valuation were based on the results of the Office of the State Actuary's (OSA) 2013-2018 Demographic Experience Study and the 2021 Economic Experience Study.

Additional assumptions for subsequent events and law changes are current as of the 2022 and 2021 actuarial valuation reports. The TPL was calculated as of the valuation dates and rolled forward to the measurement dates of June 30, 2023 and June 30, 2022. Plan liabilities were rolled forward from June 30, 2022 to June 30, 2023 and June 30, 2021 to June 30, 2022 for the respective fiscal years, reflecting each plan's normal cost (using the entry-age cost method), assumed interest and actual benefit payments.

#### For 2023,

- Inflation: 2.75% total economic inflation; 3.25% salary inflation
- **Salary increases**: In addition to the base 3.25% salary inflation assumption, salaries are also expected to grow by service-based salary increase.
- Investment rate of return: 7.00%

#### For 2022,

- Inflation: 2.75% total economic inflation; 3.25% salary inflation
- **Salary increases**: In addition to the base 3.25% salary inflation assumption, salaries are also expected to grow by promotions and longevity.
- Investment rate of return: 7.00%

Mortality rates were developed using the Society of Actuaries' Pub. H-2010 mortality rates, which vary by member status, as the base table. OSA applied age offsets for each system, as appropriate, to better tailor the mortality rates to the demographics of each plan. OSA applied the long-term MP-2017 generational improvement scale, also developed by the Society of Actuaries, to project mortality rates for every year after the 2010 base table. Mortality rates are applied on a generational basis; meaning, each member is assumed to receive additional mortality improvements in each future year throughout their lifetime.



Methods did not change from the prior contribution rate setting June 30, 2021 Actuarial Valuation Report (AVR). There were no assumption changes for 2023. There were the following assumption changes for 2022:

• OSA updated the Joint-and-Survivor Factors and Early Retirement Factors in the model. Those factors are used to value benefits for early retirement and survivors of members that are deceased prior to retirement. These factors match the administrative factors provided to DRS for future implementation that reflect current demographic and economic assumptions.

#### **Discount Rate**

In 2023 and 2022, the discount rate used to measure the total pension liability for all DRS plans was 7.0% and 7.0% respectively.

To determine that rate, an asset sufficiency test was completed to test whether each pension plan's fiduciary net position was sufficient to make all projected future benefit payments for current plan members. Based on OSA's assumptions, the pension plans' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return of 7.0% and 7.0% for 2023 and 2022 respectively was used to determine the total liability.

#### Long-Term Expected Rate of Return

The long-term expected rate of return on DRS pension plan investments of 7.0% and 7.0% for 2023 and 2022 respectively was determined using a building-block-method. In selecting this assumption, the OSA reviewed the historical experience data, considered the historical conditions that produced past annual investment returns, and considered Capital Market Assumptions (CMA's) and simulated expected investment returns provided by the Washington State Investment Board (WSIB). The WSIB uses the CMA's and their target asset allocation to simulate future investment returns over various future times.

#### **Estimated Rates of Return by Asset Class**

Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2023 and 2022, are summarized in the table below. The inflation component used to create the table is 2.2% and represents WSIB's most recent long-term estimate of broad economic inflation.



Asset Class	Target Allocation	2022 % Long-Term Expected Real Rate of Return Arithmetic	2021 % Long-Term Expected Real Rate of Return Arithmetic
Fixed income	20%	1.5%	2.2%
Tangible Assets	7%	4.7%	5.1%
Real Estate	18%	5.4%	5.8%
Global Equity	32%	5.9%	6.3%
Private Equity	23%	8.9%	9.3%
	100%		

#### Sensitivity of Net Pension Liability/(Asset)

The table below presents the District's proportionate share of the net pension liability/(asset) calculated using the discount rate of 7.0 and 7.0% for 2023 and 2022 respectively, as well as what the District's proportionate share of the net pension liability/(asset) would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate.

	1% Decrease	Current Discount Rate	1% Increase
2023	(6.0%)	(7.0%)	(8.0%)
PERS 1	\$2,919,857	\$2,089,978	\$1,365,689
PERS 2/3	\$5,265,386	(\$4,841,200)	(\$13,144,400)
2022	(6.0%)	(7.0%)	(8.0%)
PERS 1	\$3,460,154	\$2,589,963	\$1,830,489
PERS 2/3	\$5,299,659	(\$4,500,272)	(\$12,551,535)

#### **Pension Plan Fiduciary Net Position**

Detailed information about the State's pension plans' fiduciary net position is available in the separately issued DRS financial report.

# Pension Liabilities (Assets), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.

At June 30, 2023 and 2022, the District reported proportionate share of the net pension liabilities or (assets) as follows:

	2023 Liability	2022 Liability
	(or Asset)	(or Asset)
PERS 1	\$2,089,978	\$2,589,963
PERS 2/3	(\$4,841,200)	(\$4,500,272)



At June 30, the District's proportionate share of the collective net pension liabilities or assets were as follows:

	Proportionate Share 2023	Proportionate Share 2022	Change in Proportion
PERS 1	0.091556%	0.093018%	(0.001462%)
PERS 2/3	0.118116%	0.121341%	(0.003225%)

Employer contribution transmittals received and processed by the DRS for fiscal year ended June 30, 2023 are used as the basis for determining each employer's proportionate share of the collective pension amounts reported by DRS in the *Schedules of Employer and Nonemployer Allocations*.

#### **Pension Expense**

For the year ended December 31, 2023 and 2022, the District recognized pension expense (credit) as follows:

	Pension Expense/(Credit)		
Plan	2023	2022	
PERS 1	(\$69,568)	\$1,070,555	
PERS 2/3	(\$621,531)	(\$1,547,615)	
Total	(\$691,099)	(\$477,060)	

#### Deferred Outflows of Resources and Deferred Inflows of Resources

At December 31, 2023 and 2022, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

PERS 1	Deferred Outflows of Resources		Deferred Inflows of Resources	
FLN3 I	2023	2022	2023	2022
Net difference between				
projected and actual investment				
earnings on pension plan				
investments	-	-	\$235,759	\$429,233
Contributions subsequent to the				
measurement date	275,596	312,304	-	-
TOTAL	\$275,596	\$312,304	\$235,759	\$429,233



PERS 2/3	Deferred Outflows of Resources		Deferred Inflows of Resources		
rens 2/5	2023	2022	2023	2022	
Differences between expected					
and actual experience	\$986,147	\$1,115,062	\$54,091	\$101,875	
Net difference between					
projected and actual investment					
earnings on pension plan					
investments	-	-	1,824,457	3,327,084	
Changes of assumptions	2,032,503	2,508,280	443,006	656,757	
Changes in proportion and					
differences between					
contributions and proportionate					
share of contributions	146,391	66,513	120,859	200,615	
Contributions subsequent to the					
measurement date	585,970	523,776	-	-	
TOTAL	\$3,751,011	\$4,213,631	\$2,442,413	\$4,286,331	
TOTAL ALL PLANS	\$4,026,607	\$4,525,935	\$2,678,172	\$4,715,564	

Deferred outflows of resources related to pensions resulting from the District's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended December 31, 2024. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended December 31	PERS 1	PERS 2/3
2024	(\$160,400)	(\$900,691)
2025	(\$201,723)	(1,066,360)
2026	124,379	1,523,239
2027	1,985	570,539
2028	-	560,225
Thereafter	-	35,676
Total	(\$235,759)	\$722,628

#### **Deferred Compensation Plans**

The District offers qualified employees deferred compensation plans created in accordance with Internal Revenue Code Sections 457(b) and 401(a) permitting employees to defer a portion of their salary until future years. Qualified District employees include current full-time, non-represented employees with 30 or more hours per week, retirees, and those who have separated service but choose to keep their assets in the Plans. In a defined contribution plan, benefits depend solely on the amounts contributed to the plans plus investment earnings. There are no forfeitures of member assets.



As part of the 2020-2023 collective bargaining agreement, the District agreed to a 1% increase in the employer contribution rate. The new contribution rate is 3% of regular straight-time wages. Additionally, the "employer match" requirement was removed. Eligible active employees who participate may contribute between 0% up to the plan limit of pretax annual compensation, as defined in the Plans and will receive the employer contribution regardless of their contribution amount. Contributions to employee accounts are immediately fully vested.

The deferred compensation is generally not available to employees until separation from service through termination, retirement, death, or unforeseeable emergency. Upon separation, a participant may elect to receive either a lump sum payment or periodic installments. The 457 plan does contain an employee loan provision. Employees may apply with the Plan Administrator; terms of repayment are set by the Administrator. The plan assets are held in trust for the exclusive benefit of plan participants and beneficiaries. The plans are administered by MissionSquare Retirement, formerly ICMA-RC.

The total employer contributions for all plans was \$481,935 for 2023 and \$457,059 for 2022. Expenses for the Plans is reported within the balances on the Statement of Revenues, Expenses, and Changes in Net Position. The deferred compensation plans do not have separately available financial statements.

## **Note 7 - Health Benefit Plans**

#### Health Reimbursement Arrangement (HRA VEBA)

The District, effective January 1, 2015, converted the employee incentive for voluntary participation in the employer provided wellness program to a monthly contribution into an HRA. This payment is intended to help employees pay for qualified health care costs and insurance premiums upon retirement. Contributions are held in trust for the exclusive benefit of participants and beneficiaries. The plan was administered by Gallagher VEBA during the year.

The District, effective January 1, 2020, implemented a new benefit to employees in accordance with the 2020-2023 Collective Bargaining Agreement. The benefit provides a monthly VEBA contribution to all employees in a regular full-time position.

#### HealthInvest Health Reimbursement Arrangement (HealthInvest HRA)

The District adopted an HealthInvest HRA plan, with contributions effective January 1, 2019. This payment is intended to help employees pay for qualified insurance premiums only after an employee has separated service or upon retirement. Contributions are held in trust for the exclusive benefit of participants and beneficiaries. The plan was administered by Gallagher VEBA during the year.



## **Note 8 - Long-Term Purchased Power Commitments**

#### **Bonneville Power Administration (BPA)**

BPA was established by the Bonneville Project Act of 1937. BPA markets power from 31 federal hydroelectric projects, most of which are located in the Columbia River basin and all of which are owned and operated either by the United States Army Corps of Engineers or the United States Bureau of Reclamation. BPA also acquired on a long-term basis and markets power from several non-federally owned and operated projects, including an operating nuclear generating station owned by Energy Northwest. In addition, firm energy from transfers, exchanges, and purchases comprise the remaining portion of BPA's electric power resources.

#### **Contracts Effective October 2023-September 2028**

The District and other publicly owned utilities and cooperatives are "preference" customers of BPA pursuant to federal legislation, which requires BPA to give preference and priority to public agencies and cooperatives in the distribution and marketing of federal power.

The District obtains power from BPA under a long-term power purchase agreement. Effective October 1, 2023, with BPA's consent, the District switched its block/slice agreement to a load following product for the remainder of its contract term (through September 30, 2028), pursuant to which BPA is obligated to meet all of the District's electric power load to the extent not met by power that the District has otherwise committed to meet its loads. This change was made to eliminate the District's direct participation in power markets as a buyer and seller and is expected to reduce power supply price risk and the risk of not having adequate physical generation to meet demand.

Under all of the BPA contracts, the amount of power that BPA's preference customers may purchase under BPA's lowest cost rate is limited to an amount equal to the generating output of the current Federal System, with some limited amounts of augmentation ("Tier 1" power). Any incremental purchases by preference customers from BPA above this base amount of power is sold at a higher rate reflecting the incremental cost to BPA of obtaining additional power ("Tier 2" power). BPA has established for each preference customer a contractually defined level of access to power available at BPA's lowest cost preference rate ("Tier 1" rates). This Tier 1 amount is based on the customer's net requirement load for the 12-month period ended September 23, 2010.

Beginning October 1, 2023, the District has elected to serve its net requirement above the Tier 1 allocation with Tier 2. In fiscal year 2024 the District will receive 201 aMW in the form of Tier 1 power and the remainder of its net requirement will be served with 10 aMW of Tier 2 power.

BPA is required by federal law to recover all of its costs through the rates it charges its customers. BPA's price varies among preference customers, depending on what product the customer has purchased. BPA's current average preference customer rate is \$33.42 per megawatt-hour ("MWh") for the Tier 1 product. In 2022, the average cost of BPA's power for the District was \$33.72 per MWh. BPA conducts a rate case



every two years, but the rates are subject to a cost recovery adjustment clause that allows power rates to increase during a two-year rate period if certain events occur. There are any number of factors that have impacted and could impact BPA's cost of service and rates, including federal legislation, BPA's obligations regarding its outstanding federal debt, number of customers, water conditions, fish and other environmental regulations, capital needs of the Federal System, outcome of various litigation, and regional transmission issues. During the two-year rate period, BPA may impose a financial reserve surcharge if its reserves drop below a set amount. The power rate decreased by an average of 0.9% and 2.5% for BPA's 2024 and 2025 and 2022 and 2023 rate periods, respectively.

BPA requires that transmission services be purchased separately. The District has executed BPA's Network Integration Transmission (NT) Service Agreement for transmission service from October 1, 2023 through September 30, 2031. The District previously had a Point-to-Point (PTP) Transmission Agreement that began in May 1997, but it was converted to NT service effective October 1, 2023. BPA held transmission rate flat at \$2.031 per kilowatt per month for the period beginning October 1, 2023.

#### **Contracts Effective October 2011-September 2023**

The District executed a Slice/Block Power Sales Agreement with BPA for the period commencing October 1, 2011, and expiring September 30, 2028. The Slice/Block Agreement was superseded with the aforementioned Load Following Agreement effective October 1, 2023. Compared to the previous Slice/Block agreement, this Slice agreement had changes in operational flexibility and clarification of with-in hour capacity rights as shown below:

- The Slice Product is a system sale of power that includes requirements power, surplus power, and hourly scheduling rights, all of which are indexed to the variable output capability of the FCRPS resources that comprise the Slice System, and to the extent such capability is available to Power Services after System Obligations and Operating Constraints are met. These capabilities are accessed by the District through the Slice Computer Application, which will reasonably represent and calculate the capabilities available to BPA Power Services from such FCRPS resources after System Obligations and Operating Constraints are met, including energy production, peaking, storage and ramping capability, and which the Slice Computer Application applies the District's Selected Slice Percentage to such capabilities.
- No ability to self-supply ancillary services such as operating reserves, energy imbalance, or dynamic scheduling.
- Slice schedules continue to be firm across the hour of delivery.
- The District's Slice percentage is 1.36792%.
- The monthly Block amounts have ranged from 70 aMW to 156 aMW.

In conjunction with the new Slice/Block agreement, BPA implemented a Tiered Rates Methodology (TRM). Under the TRM and new agreements, BPA has implemented a cap on the amount of power that the District can purchase at the lowest cost based rates (Tier 1). The cap is referred to in the contract as a



Contract High Water Mark (CHWM). The District's CHWM in 2023 and 2022 was 203.92 aMW. The maximum amount of power the District can purchase in any federal fiscal year (FFY) is referred to as the Rate Period High Water Mark (RHWM), which adjusts the CHWM for changes in Federal System Capability. For FFY 2021 the RHWM was 200.2 aMW, for FFY 2022 it was 192.001, and FFY 2023 it is 191.661. BPA has a fiscal year of October through September. The amount of power the District can purchase in a FFY is the lesser of its Net Requirement (Forecast load less its share of Packwood) or RHWM and is the Tier 1 amount. This amount for FFY 2021 was 200.2, for FFY 2022 was 192.001, and FFY 2023 is 191.661.

The TRM provides for the determination of Tier One Cost Allocators (TOCA) to determine monthly charges. The TOCA is determined by dividing the Tier 1 amount by the sum of all BPA customers' RHWM. For FFY 2021, this value for the District was 2.850%; for FFY 2022, this value was 2.850%, and FFY 2023 is 2.845%. The TOCA is multiplied by BPA's monthly Composite Charge to determine that portion of the District's monthly BPA power bill that represents BPA's costs. The non-slice TOCA is the TOCA minus the slice percentage resulting in a FFY 2021 value of 1.482%, FFY 2022 value of 1.482% and FFY 2023 value of 1.477%. The non-slice TOCA is multiplied by BPA's non-slice charge to determine that portion of the District's monthly BPA power bill that represent several BPA revenues, primarily their wholesale sales.

BPA has put in place a Power Cost Recovery Adjustment Clause (Power CRAC) that applies to the District's Block purchases. At the beginning of each federal fiscal year of the rate period (that is, each "applicable year"), BPA will calculate financial reserves available for risk that are attributed to Power Services (Power RFR) as of the end of the federal fiscal year preceding the applicable year. Based on the calculations below, a Power CRAC may trigger, resulting in a rate increase that will go into effect for the period of December 1 through September 30 of the applicable year.

The Power CRAC Threshold is an amount of Power RFR below which Power is considered to have experienced an underrun. The underrun amount is equal to the Power CRAC Threshold minus Power RFR. The Power CRAC Amount is based on the underrun minus the Revenue Financing Amount, limited by the Maximum Power CRAC Recovery Amount (the Power CRAC Cap). There are four possibilities:

- (1) If the underrun minus the Revenue Financing Amount is less than \$5 million, there is no Power CRAC.
- (2) If the underrun minus the Revenue Financing Amount is greater than or equal to \$5 million and less than or equal to \$100 million, the Power CRAC Amount is equal to the underrun minus the Revenue Financing Amount.
- (3) If the underrun minus the Revenue Financing Amount is greater than \$100 million and less than \$500 million, the Power CRAC Amount is equal to \$100 million plus one-half of the difference between \$100 million and the underrun minus the Revenue Financing Amount.
- (4) If the underrun minus the Revenue Financing Amount is greater than or equal to \$500 million, the Power CRAC Amount is equal to \$300 million.



The maximum CRAC amount for FFY 2022 and FFY 2023 is \$300 million. The CRAC did not trigger for FFY 2021, 2022, or 2023.

The rates contain a Power Reserves Distribution Clause (RDC), which will operate similar to the CRAC but will lower the Block rates charged to the District. At the beginning of each FFY, the RDC will trigger if Power RFR is greater than the Power RDC Threshold for that applicable year by at least \$5 million, and BPA RFR is greater than the BPA RDC Threshold for that applicable year by at least \$5 million, the Administrator will determine a Power RDC Amount. The maximum RDC amount for FFY 2022 and FFY 2023 is \$500 million. For FFY 2023, the RDC did trigger which results in a reduction of rates totaling \$6,905,184. The reduction is applied starting in December 2022 through September 2023. For FFY 2022, the RDC did trigger which resulted in a reduction of rates totaling \$274,264. The reduction was applied starting in December 2022. The RDC did not trigger for FFY 2021.

The rates contain a Power Financial Reserves Policy Surcharge (Power FRP), which will operate opposite to the RDC and will increase the Block rates charged to the District. The Power FRP Surcharge Threshold is an amount of Power RFR, below which Power is considered to have experienced an underrun. The underrun amount is equal to the Power FRP Surcharge Threshold minus Power RFR. The Power FRP Surcharge Amount is based on the underrun minus the Revenue Financing Amount, limited by the Base Surcharge. There are three possibilities:

- (1) If the underrun minus the Revenue Financing Amount is less than \$5 million, there is no Power FRP Surcharge.
- (2) If the underrun minus the Revenue Financing Amount is greater than or equal to \$5 million and less than or equal to the Base Surcharge, the Power FRP Surcharge Amount is equal to the underrun minus the Revenue Financing Amount.
- (3) If the underrun minus the Revenue Financing Amount is greater than or equal to the Base Surcharge, the Power FRP Surcharge Amount is equal to the Base Surcharge.

The Power FRP was not triggered for FFY 2023 or FFY 2022. The surcharge was suspended during FFY 2021 due to the impacts of the COVID-19 pandemic on utilities.

To obtain needed transmission services, the District entered into a service agreement with BPA for pointto-point transmission services commencing May 31, 1997 and terminating on the earlier of September 30, 2031, or the date of termination established pursuant to BPA's Open Access Transmission Tariff. Effective October 1, 2005, the District has transmission demand of 423 MW. This service level exceeds requirements needed to meet projected retail loads.

#### **BPA Prepay Program**

BPA developed a Prepay Program to help fund hydro system infrastructure and as a means to allow customers to prepay for the future delivery of power consistent with the existing power supply agreements, except that payment provisions would be revised to reflect the prepayment. The District submitted an offer for one block in the amount of \$6.8 million that was accepted and, in return, would



receive a total of \$9.3 million in credits resulting in net present value savings of \$1.1 million. The District made a lump-sum up-front payment in March 2013, and began receiving a \$50,000 credit each month on its power bill beginning April 2013 and continues until September 2028.

#### **Energy Northwest**

The District, Energy Northwest, and BPA have entered into separate agreements with respect to certain Energy Northwest projects. Under these agreements, the District has purchased 4.965%, 5.350%, and 4.295% capability of Project No. 1, Columbia Generating Station, and Energy Northwest's 70% share of Project No. 3, respectively. All project participants, including the District, have assigned their respective rights to the capability of these projects to BPA under contracts referred to as net-billing agreements. Project participants are obligated to pay Energy Northwest their pro rata share of total project costs, and BPA in turn is obligated to pay the participants identical amounts by reducing amounts due to BPA under power sales agreements. The net-billing agreements provide that participants and BPA are obligated to make such payments whether or not the projects are completed, operable, or operating and notwithstanding the suspension, interruption, interference, reduction, or curtailment of the projects' output.

BPA and Energy Northwest received a favorable private letter ruling from the IRS allowing for direct-pay agreements effective June 2006. The ruling assures that the proposed direct-pay agreements do not adversely affect the existing federal income tax-exemption on the BPA-backed bonds issued by Energy Northwest for three nuclear projects. Under the direct-pay agreements, BPA pays amounts directly to Energy Northwest to cover the costs of the projects. This enables Energy Northwest to reduce to zero the amounts it bills to project participants and also reduces to zero the amount of net-billing credits BPA provides. The direct-pay agreements improve BPA's cash flows and provide an opportunity for rate relief for the region. The District began participation in the direct-pay program in June 2006.

Additionally, the District entered into a Nine Canyon Wind Project Power Purchase Agreement with Energy Northwest for the purchase of 3 MW of the project generating capacity (1 aMW) of Phase I through July 1, 2023. The project reached commercial operation in late 2002. The District on October 30, 2006, signed an Amended and Restated Agreement with ENW and the other purchasers, which extended the term of the Agreement through July 1, 2030 (with rights to extend the agreement for 5-year terms) and provided the District with 6 MW (2 aMW) from the Phase III expansion (see Note 12).

#### Packwood Lake Hydroelectric Project (Packwood)

The District is a 14% participant in Energy Northwest's 27 MW Packwood Project, located in the Cascade Mountains south of Mount Rainier. The Packwood Agreement with Energy Northwest obligates participants to pay annual costs and receive excess revenues. Energy Northwest recognizes revenues equal to expenses for each period. No net revenue or loss is recognized, and no equity is accumulated. Accordingly, no investment for the joint venture is reflected on the District's Statement of Net Position. No distributions were made in 2023 or 2022.



#### **Frederickson Plant**

In March 2001, the District entered into a 20-year agreement with Frederickson Power LP for the purchase of 50 MW of contract capacity beginning September 2002 from the 249 MW Frederickson 1 Generating Station combined-cycle natural gas fired combustion turbine plant near Tacoma, Washington. The agreement included firm gas transportation from the Canadian border to the plant. Power deliveries and variable energy charges were based on a deemed heat rate of 7,100 British thermal units (Btu) per kilowatt-hour (kWh). Up to 40% of the contract capacity may be displaced regardless of the dispatch decisions of other purchasers. Power costs included a capacity charge and fixed and variable operation and maintenance charges indexed to performance and escalation factors. The District received fuel management services for the Frederickson Plant from The Energy Authority (TEA). The District's contract ended on August 30, 2022.

#### Lakeview Light and Power (LL&P) Wind Energy, Inc.

In April 2007, the District entered into a 20-year Energy and Environmental Attributes Purchase Agreement with LL&P to purchase 3 MW of capacity (1 aMW) at the White Creek Wind Project. This project is a wind generation facility with capacity of 204.7 MW. It is located in Klickitat County and was declared to be in commercial operation in November 2007. The purchase is part of the District's strategy for meeting renewable resource requirements of the Energy Independence Act (EIA) (see Note 12). The District pays for only the energy and associated environmental attributes generated by the project.

#### White Creek Wind Project

In September 2008, the District entered into an Assignment Agreement with Klickitat PUD under which Klickitat PUD assigned the District a 3% share of its Energy Purchase Agreement with White Creek Wind I, LLC for \$11.1 million. The purchase is part of the District's strategy for meeting renewable resource requirements of EIA (see Note 12). The purchase cost is being amortized on a straight-line basis over a 19-year term. In both 2023 and 2022, power supply expense includes \$578,400 each year in amortization of the purchase cost. This 3% share of the 204.7 MW project represents 6.14 MW (2 aMW).

#### BioFuels Washington, LLC Project/Emerald City Renewables LLC

In February 2013, the District entered into a contract with BioFuels Washington, LLC of Encinitas, CA, to purchase 33,000 Renewable Energy Credits (REC) annually, with a contract term of March 1, 2013, through March 31, 2026, with delivery beginning January 1, 2016. This REC purchase counts toward the District's compliance with the EIA target of 15% renewable energy.

Subsequently, on September 18, 2013, the State of Washington Department of Commerce issued an advisory opinion stating that electricity generated by the BioFuels Washington facility qualifies as distributed generation under RCW 19.285.040(2)(b). For purposes of the compliance with EIA, the Renewable Energy Credits purchased from BioFuels will count double. Therefore, for compliance purposes, this contract provides 66,000 RECs annually toward the District's compliance with the EIA target of 15% renewable energy.



In October 2015, the District consented to the assignment of contracts of the facility to Emerald City Renewables LLC. There were no changes to the District's rights or obligations.

#### **Idaho Wind Partners**

In December 2014, the District entered into contracts with Payne's Ferry Wind Park, LLC and Yahoo Creek Wind Park, LLC, which are owned by Idaho Wind Partners, to purchase RECs with a contract term starting in 2015 through 2024. This REC purchase counts toward the District's compliance with the EIA target of 15% renewable energy. In 2023, the District received 36,046 RECs and in 2022, the District received 34,052 RECs.

#### 3Degrees Group, Inc.

In September 2018, the District entered into a contract with 3Degrees Group, Inc. of San Francisco CA, to purchase 60,000 firm RECs annually, with a contract term of April 1, 2019, through April 15, 2028, with delivery beginning no earlier than April 1, 2019. This REC purchase counts toward the District's compliance with the EIA target of 15% renewable energy beginning in 2020.

#### **RPS Advisors**

In September 2019, the District entered into a contract with RPS Advisors of Denver CO, to purchase 40,000 firm RECs annually, with a contract term of January 1, 2020, through April 15, 2030, with delivery beginning no earlier than January 1, 2020. This REC purchase counts toward the District's compliance with the EIA target of 15% renewable energy beginning in 2020.

#### Morgan Stanley Capital Group, Inc

In January 2020, the District entered in a contract with Morgan Stanley Capital Group, Inc, to purchase a seasonal capacity product. The contract helps reduce the District's power supply risk after the conclusion of the Fredrickson contract by having a firm physical resource it can call on if the market does not have adequate supply during the District's highest deficit months. The term of the contract is December 2022 to August 2025. The District can call upon the following amount:

Seasonal Months	<u>Volume</u>
July/August	75MW HLH
December/January/February	25MW HLH

As a result of changing to the load following agreement with BPA effective October 1, 2023, the District resold the same rights as contained in this contract for the term of December 1, 2023 to August 31, 2025 to TEA.

#### Other Power Supply Contracts and Purchases

The District entered into a Resource Management Agreement (RMA) with TEA on July 1, 2006, to provide scheduling, dispatching, fuel management, and other power management services. The agreement was restated and extended in 2009 and continues until terminated by either party. The District and TEA have



the right to terminate the agreement upon one-year written notice. The agreement also provides for annual consulting task orders to provide for a variety of power management services. Under the agreement, TEA is authorized to trade real time, day-ahead transactions, and forward transactions as principal on behalf of the District. TEA is currently not trading forward transactions as principal. This arrangement allows a financial benefit to the District with TEA trading in aggregated larger power blocks and passing the resulting transaction pricing on to the District. It also provides the advantages of simplified settlement, lower operational and settlement risk, and rigorous documentation and equitable allocation of pricing for like transactions across PUDs. In December 2008, the RMA was amended to allow these transactions to be traded utilizing TEA's credit and contracts as discussed in Note 1(i).

As discussed in Note 1(i), the District entered into other power supply contracts and purchases as follows:

• At December 31, 2022, the District had entered into various short-term financial forward sales and purchase contracts committing the District through September 2023. These contracts had a net positive fair value of \$4,671,433 and are reflected in the financial statements as deferred inflows of resources and deferred outflows of resources.

As a result of changing to the load following product with BPA effective October 1, 2023, the District has amended its agreement with TEA to provide trading services for some of its wind resources as well as for other services including carbon management tracking services.

## Note 9 - Self-Insurance

In the normal course of business, the District is exposed to various risks of loss related to liability claims, property damage, and employee health and welfare programs. The District participates in the following self-insurance programs to protect against such losses.

#### Public Utility Risk Management Services Self-Insurance Fund

The District is a member of the Public Utility Risk Management Services (PURMS) Self-Insurance Fund. PURMS is a public entity risk pool organized on December 30, 1976, in the State of Washington under RCW 54.16.200 and interlocal governmental agreements. It currently operates under RCW 48.62. Its members include 18 public utility districts and one non-profit mutual corporation. The objectives of PURMS are to formulate, develop, and administer a program of self-insurance in order to obtain lower costs for the various coverages provided to its members and to develop a comprehensive loss control program.

The risks shared by the members are defined in the Self-Insurance Agreement (SIA). The fund consists of three pools for liability, property, and health and welfare coverage. The pools operate independently of one another. All members do not participate in all pools. The District does not participate in the health and welfare pool.



The pools are governed by a Board of Directors which consists of one designated representative from each participating member. The Administrator and an elected Administrative Committee are responsible for conducting the business affairs of the Pool.

PURMS engages an independent qualified actuary on an annual basis to determine the claim financing levels, liabilities for unpaid claims, and claims adjustment expenses for the Liability Pool and the Property Pool. A copy of these reports is provided to the Washington State Risk Manager and to the Washington State Auditor's Office. Audit reports for the Trust are available from the Washington State Auditor's Office (Report Nos. 1033803 and 1033215 issued in fiscal year 2023 and 1031015 issued in fiscal year 2022).

The pools are fully funded by its current and former members. Members that withdraw from PURMS are responsible for their share of contributions to the pools for any unresolved, unreported, and in-process claims for the period they were signatory to the SIA. Claims are filed by members with the Administrator, Pacific Underwriters, Seattle, WA, which serves by contract as the fund's Administrator and provides claims adjustment and loss prevention services.

Settled claims have not exceeded insurance coverage in any of the past three fiscal years.

#### **Liability Risk Pool**

The liability pool has a \$1 million liability coverage limit per occurrence. In addition, the fund maintains \$35 million of excess general liability insurance over the \$1 million retention. A second layer of excess general liability insurance of \$65 million is also maintained over the first layer of \$35 million. The fund maintains \$35 million in directors and officers liability coverage with a retention level of \$500,000. The fund also maintains \$3 million in cyber security liability coverage with a retention level of \$250,000. The deductible is \$250.

The liability pool reserve balance is \$3.5 million. Liability assessments are levied at the beginning of each calendar year to replenish the reserves to the designated level and at any time during the year that the actual reserves drop to \$500,000 less than the designated level. The minimum reserve balance may be increased above \$3.5 million through member assessments to meet legal funding requirements based on annual actuarial reviews.

#### **Property Risk Pool**

The majority of the property in the property pool has a self-insured retention of \$250,000 per property loss. Certain classes of property have higher retention requirements up to \$750,000. In addition, the fund purchases \$200 million of excess insurance over the \$250,000 (or higher) retention level. The deductible varies but for most classes of property it is \$250.

The designated property pool reserve balance is \$750,000. Property assessments are levied at the beginning of each calendar year to replenish the reserves to the designated level and at any time during the year that the actual reserves drop below \$500,000. The minimum reserve balance may be increased



above \$750,000 through member assessments to meet legal funding requirements based on annual actuarial reviews.

#### **Central Washington Public Utilities Unified Insurance Program Trust**

The District is a member of the Central Washington Public Utilities Unified Insurance Program Trust (Trust). The Trust was organized October 1, 1982, pursuant to the provisions of RCW Title 54 and interlocal governmental agreements. The Trust's general objectives are to provide a central fund for the collection and disbursement of employee benefit premiums and claims involving medical, dental, vision, life, and long-term disability coverage. The Trust is administered by a Board of Trustees consisting of an appointed Trustee and Alternate Trustee from each of the seven member Districts. The Trustees are authorized to negotiate, obtain and maintain insurance policies, and authorize disbursements made from the Trust to Third-Party Administrators or other entities. Effective August 1, 2002, the Trust established a self-insured medical and vision plan. Effective January 1, 2009, the Trust established a self-insured dental plan. Both plans are approved by the State Risk Office. The audit reports for the Trust are available from the Washington State Auditor's Office (Report Nos. 1033130 and 1033131 issued in fiscal year 2023).

#### **Unemployment Claims**

The District pays unemployment claims on a reimbursement basis with claims administered by the Washington State Department of Employment Security.

#### **Short-Term Disability Insurance**

The District self-pays short-term disability benefits through a \$1,427 in 2023 and \$1,327 in 2022 per week or 70% salary, whichever is greater, continuation program. Effective July 1, 2023, the benefit is provided to employees with an inability to work due to a serious health condition following fulfillment of a one week waiting period per benefit year. The benefit year is defined as 52 weeks beginning the Sunday of the week the employee submits the initial application for leave. No waiting period is required when the medical leave is for the birth of a child. Prior to July 1, 2023, from the 9<sup>th</sup> consecutive scheduled hour of inability to work due to a serious health condition until the employee either recovers and returns to work or completes the waiting period required for long-term disability insurance eligibility, whichever is earlier. Certification of illness or injury by a licensed, competent medical authority is required. The District utilizes a Third-Party Administrator who provides medical oversight and advice-to-pay for disability claims.

#### Paid Family Medical Leave Act

The District administers a voluntary plan for paid medical leave benefits for its employees. Voluntary plans are approved by the Employment Security Department and are available for employers who wish to opt out of the State of Washington's Paid Family & Medical Leave Program for either family leave benefit, medical leave benefit, or both, and instead administer their own internal plan. Employers with voluntary plans are required to offer benefits that are equal to or exceed the benefits offered by the State's program



and must report employee hours, wages, premiums deducted from employee pay, and other information to the Employment Security Department on a quarterly basis.

The District elected to opt out of the medical leave portion of the program. The District's voluntary medical plan was initially approved in 2020 and reaffirmed in 2022. The plan is fully funded by the District and employee premiums do not apply.

## Note 10 – Associated Organizations

#### Participation in Northwest Open Access Network, Inc. (NoaNet)

The District, along with nine other Washington State public entities, is a member of NoaNet, a Washington nonprofit mutual corporation. NoaNet was incorporated in February 2000 to provide a broadband communications backbone over public benefit fibers leased from BPA throughout Washington. The network began commercial operation in January 2001. The District's membership interest in NoaNet was 20.72% in 2023 and 2022.

As a member of NoaNet and as allowed by RCW 54.16, the District has guaranteed a portion of the 2020 NoaNet \$24.775 million bonds based upon an agreed share of 12.12% of the outstanding balance. See Note 12 for additional details. NoaNet reserves the right to assess members to cover deficits from operations. There have been no member assessments since 2011.

In 2023, the District's Commission authorized a payment agreement with NoaNet to provide financing totaling \$1 million. NoaNet has a pension liability that must be paid as it moves employees to the PERS retirement system. The payment is necessary for NoaNet to continue its operations and fulfill its purpose to provide cost-effective high-speed communications to its members under its agreement. The loan amount will be repaid in equal annual installments commencing May 1, 2024. The interest rate on each annual payment is equal to the 12-month average of the 30-day yield published for the Local Government Investment Pool on the Washington State Treasurer's website, calculated on April 1<sup>st</sup> proceeding the annual payment. All outstanding principal and interest on the loan must be repaid by May 1, 2034.

NoaNet recorded an increase in net position of \$8,066,256 (unaudited) for 2023 and a decrease of \$2,842,242 (audited) for 2022. In accordance with GAAP a proportionate share of these gains/losses has not been recorded by the District.

Financial statements for NoaNet may be obtained by writing to: Northwest Open Access Network, Chief Financial Officer, 113 Cherry St, PMB 99352, Seattle, WA 98104-2205.

Additionally, the District and NoaNet entered into a professional services contract (public-public partnership) in 2010 for the assistance in management, administration, sales, engineering, and operations



of the District's broadband network. The District holds title to all improvements to the network and are reported on the Statement of Net Position in the electric plant in service balance, in Note 4 capital assets being depreciated general balance, and in Note 11, Telecommunication Services. There are no liabilities, deferred inflows, or deferred outflows reported in the financial statements. Payments made to NoaNet are variable based on the various services mentioned above as well as retail services provided.

NoaNet has the following rights and responsibilities in part:

- Day to day operation and overall management of the network; including, design and deployment, plant management, construction management, and customer billing,
- Authority to sign and execute service orders on behalf of the District as outlined in the contract,
- Form local partnerships and sales generation, and
- Comply with the District's Wholesale Customer Service Policy, Rates, Terms and Conditions of Service for Telecommunications.

#### Participation in National Information Solutions Cooperative (NISC)

NISC is an information technology company that develops and supports software and hardware solutions for Member-Owners who are primarily utility cooperatives and telecommunications companies across the nation. NISC is an industry leader providing advanced, integrated IT solutions for consumer and subscriber billing, accounting, engineering & operations, as well as many other leading-edge IT solutions.

NISC was formed July 2000 as a consolidation of Central Area Data Processing Cooperative (CADP) and North Central Data Cooperative (NCDC). Both predecessor organizations were formed in the mid-1960s and had a history of serving energy and telecommunications cooperatives with information processing services and accounting and billing software. NISC has 950 energy and telecommunications Members in all 50 states, American Samoa, Palau, and Canada.

The membership interest in NISC is stated at cost, plus patronage capital credits issued, less distributions received, which as of December 31, 2023 and 2022, was \$146,932 and \$127,922 respectively. This amount is reported in the Other Receivables balance on the Statement of Net Position.

Financial statements for NISC may be obtained by writing to: NISC, One Innovation Circle, Lake Saint Louis, MO 63367.



## Note 11 - Telecommunications Services

The District has installed and continues to build out a fiber optic backbone system in its service area to provide wholesale telecommunication services and for internal use by the electric system. The District has connected its fiber optic system to NoaNet's fiber optic communications system. The District regularly reviews its product offerings and makes adjustments as needed.

Broadband operations and capital activity for the years ended December 31, 2023 and 2022, follows:

Broadband	2023	2022
Operating Revenues		
Ethernet	\$1,544,721	\$1,629,426
TDM	36,000	36,000
Internet Transport Service	94,583	90,136
Fixed Wireless	18,230	19,590
Access Internet	571,932	536,697
Other Revenue	554,002	610,155
Total Operating Revenues	\$2,819,468	\$2,922,004
Operating Expenses		
General Expenses	\$1,053,367	\$1,135,918
Other Maintenance	165,463	153,395
Subtotal before depreciation	1,218,830	1,289,313
Depreciation	1,101,903	1,058,792
Total Operating Expenses	\$2,320,733	\$2,348,105
Nonoperating Expenses	\$-	\$479
Capital Investment (Annual)	\$1,538,025	\$932,037
Capital Investment (Cumulative)	\$28,731,045	\$27,193,020

The above amounts are included in summarized line items on the Statement of Net Position and Statement of Revenues, Expenditures, and Changes in Net Position.



## Note 12 - Other Commitments and Contingent Liabilities

#### **Energy Northwest - Nine Canyon Wind Project**

The Nine Canyon Wind Energy Project is owned and operated by Energy Northwest. The District, along with nine other public utilities, is a participant in Phases I and III of the Project. Under its Power Purchase Agreement, the District is obligated to pay its percentage share of the annual debt service of each project Phase and the operation and maintenance costs of the project in return for its percentage share of project output, whether or not the project is operating or capable of operating. Under the agreement, the District is obligated to pay an amended percentage share effective May 2008 when Phase III achieved commercial operation. Under a step-up provision, the District could be required to pay up to a maximum of 125% of its percentage share in the event of default by another purchaser. The Agreement limits Energy Northwest's total annual operation and maintenance cost to \$4 million prior to Phase III Commercial Operation and to \$7 million post Phase III Commercial Operation. These limits will change annually based on certain inflation indexes.

The agreement terminates July 1, 2030. The District's applicable percentage share obligations are:

Allocation of Cost	District % Share	District % Share under Step-up Provision
Debt Service - Phase I	6.25%	7.81%
Debt Service - Phase III	18.63%	23.29%
O&M Costs - Prior to Phase III Commercial Operation	4.72%	5.90%
O&M Costs - Post Phase III Commercial Operation	9.39%	11.74%

#### Energy Independence Act (Initiative 937)

With the passage of Initiative 937 by Washington voters in November 2006, all electric utilities with more than 25,000 customers are required to purchase renewable energy in gradually increasing percentages of 3%, 9%, and 15% of retail load, and to establish and meet a minimum biennial energy conservation target. As of December 31, 2022 and 2021, the District had renewable energy contracts in place that satisfy the Initiative's renewable target of 15%. Total incremental expenses for qualifying renewable resources plus the cost of renewable energy credits are limited to 4% of the annual retail revenue requirement.

In 2023, the Commission established the minimum Biennial Conservation Target for 2024–2025 of 0.77 aMW. In 2021, the Commission established the minimum Biennial Conservation Target for 2022–2023 of 1.52 aMW. The District exceeded the target with 1.65aMW. Conservation programs are open to all customers on a nondiscriminatory basis.



#### **Climate Commitment Act**

In 2021, the State signed into law the Climate Commitment Act (CCA) legislation that directed the State Department of Ecology (Ecology) to design and implement a cap-and-invest program. Effective January 1, 2023, the cap-and-invest program sets a limit, or cap, on overall carbon emissions in the State and requires covered entities to obtain allowances equal to their covered greenhouse gas emissions. The emissions cap will be reduced over time to ensure the State achieves its 2030, 2040, and 2050 emissions-reduction commitments, which means Ecology will issue fewer emissions allowances each year.

All applicable emitters with more than 10,000 metric tons of carbon dioxide equivalent (MT CO2e) emissions per year are subject to the greenhouse gas reporting regulations and entities with more than 25,000 MT CO2e of covered emissions are required to participate in the cap-and-invest program and to obtain allowances to cover their emissions. Allowances can be obtained through quarterly auctions hosted by Ecology or bought and sold on a secondary market. Electric utilities that are subject to CETA, such as the District, are eligible to receive no cost allowances to mitigate their compliance cost burden from the cap-and-invest program. Electric utilities can consign these allowances at auction or retire them for compliance. The District's allowance allocation amounts for the first compliance period from 2023 through 2026 are shown in the table below, per Ecology's recently published schedule for future allowances:

 District's Allowance Allocation for 2023-2026 (MT CO2e)

 Received
 Future

 2023
 2024
 2025
 2026

 120,731
 120,362
 135,477
 To be

determined

As of December 31, 2023, the District has received the 2023 and 2024 allocation amounts in the District's account within Ecology's tracking system. The allocations are expected to be more than sufficient to cover calendar year 2023 and 2024 emissions. Ecology will not remove already received allowances from accounts due to over-allocation, however, Ecology may adjust future allowance allocations as necessary to account for differences between greenhouse gas emissions reporting data and the number of allowances previously allocated.

By November 1 of each year, starting November 1, 2024, the District must submit allowances equal to 30% of its prior year emissions. This compliance deadline requires allowances of the same year as the emissions being covered, or an earlier year. By November 1 of the year following the end of a four-year compliance period, starting November 1, 2027, the District must submit allowances to cover the remaining 70% of its total emissions for the entire four-year period. This compliance deadline is aggregate, meaning that emissions from all four years are considered as a group, and submitted allowances can be of any year in the current or previous compliance periods.



As of December 31, 2023, the District had no credits auctioned or retired.

#### Repayment Agreement Relating to NoaNet Revenue Bonds (see Note 10)

In December 2020, NoaNet issued \$24.775 million in Telecommunications Network Revenue Bonds (2020 Bonds) to finance capital improvements and other expenses, repay loans and a line of credit, fund a reserve account, and pay bond issuance costs. The Bonds became due beginning in December 2021 through December 2030 with interest due semi-annually at rates ranging from 0.591% to 2.120%.

Current Members of NoaNet entered into Repayment Agreements to guarantee the debt of NoaNet. Under the Repayment Agreement, each guarantor acknowledged and agreed that it is a guarantor of the payment of the principal and interest on the Bonds and was liable by assessment or otherwise to repay NoaNet for amounts due and owing with respect to such principal and interest up to each Member's agreed upon percentage interest. The District's guarantee was 12.12% of the outstanding bond balance. As of December 31, 2023, the outstanding bond balance was \$17.7 million.

To the extent NoaNet's gross revenue is insufficient to pay principal amounts when due, NoaNet shall bill each guarantor no less than 65 days in advance of each principal payment date for its percentage share. Each guarantor has 30 days to pay after receipt of the bill. In the event of a failure by any guarantor to pay such amounts when due, the guarantor shall be subject to all remedies as contained in NoaNet's bylaws. Each guarantor shall remain obligated to pay its respective share of principal and interest on the bonds, when due, whether or not it remains a member of NoaNet.



## SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY

	2023	2022	2021	2020
Employer's proportion of the net pension liability	0.091556%	0.093018%	0.097761%	0.095082%
Employer's proportionate share of the net pension liability	\$2,089,978	\$2,589,963	\$1,193,891	\$3,356,908
Covered payroll	\$16,407,178	\$15,187,501	\$15,018,615	\$14,453,981
Employer's proportionate share of the net pension liability as a percentage of covered payroll	13%	17%	8%	23%
Plan fiduciary net position as a percentage of the total pension liability	80%	77%	89%	69%

#### Notes to Schedule:

There are no factors at year-end that significantly affect trends in the amounts reported above.



## PERS PLAN 1, AS OF JUNE 30, 2023 - LAST 10 FISCAL YEARS

2019	2018	2017	2016	2015	2014
0.098400%	0.102845%	0.108446%	0.111198%	0.114841%	0.115142%
\$3,783,829	\$4,593,093	\$5,145,847	\$5,971,856	\$6,007,252	\$5,800,332
\$13,806,690	\$13,682,851	\$13,503,725	\$13,093,469	\$12,546,922	\$12,460,407
27%	34%	38%	46%	48%	47%
67%	63%	61%	57%	59%	61%



### SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY

	2023	2022	2021	2020
Employer's proportion of the net pension liability (asset)	0.118116%	0.121341%	0.125568%	0.124135%
Employer's proportionate share of the net pension liability (asset)	(\$4,841,200)	(\$4,500,272)	(\$12,508,593)	\$1,587,616
Covered payroll	\$16,407,178	\$15,187,501	\$15,018,615	\$14,453,981
Employer's proportionate share of the net pension liability (asset) as a percentage of covered payroll	(30%)	(30%)	(83%)	11%
Plan fiduciary net position as a percentage of the total pension liability	107%	107%	120%	97%

#### Notes to Schedule:

There are no factors at year-end that significantly affect trends in the amounts reported above.



## PERS PLAN 2/3, AS OF JUNE 30, 2023 - LAST 10 FISCAL YEARS

2019	2018	2017	2016	2015	2014
0.127033%	0.132333%	0.136394%	0.139973%	0.145674%	0.143243%
\$1,233,922	\$2,259,468	\$4,739,040	\$7,047,530	\$5,205,015	\$2,895,458
\$13,806,690	\$13,682,851	\$13,371,937	\$12,986,531	\$12,446,584	\$12,271,821
9%	17%	35%	54%	42%	24%
98%	96%	91%	86%	89%	93%



### SCHEDULE OF EMPLOYER CONTRIBRUTIONS, PERS PLAN 1

	2023	2022	2021	2020
Statutorily or contractually required contributions	\$587,183	\$591,754	\$658,699	\$704,510
Contributions in relation to the statutorily or contractually required contributions	(587,183)	(591,754)	(658,699)	(704,510)
Contribution deficiency (excess)	-	-	-	-
Covered payroll	\$16,743,004	\$15,767,844	\$15,214,069	\$14,692,671
Contributions as a percentage of covered payroll	4%	4%	4%	5%

#### Notes to Schedule:

There are no factors at year-end that significantly affect trends in the amounts reported above.



### AS OF DECEMBER 31, 2023 - LAST 10 FISCAL YEARS

_	2019	2018	2017	2016	2015	2014
	\$699,574	\$689,118	\$678,004	\$636,516	\$571,651	\$514,217
_	(699,574) -	(689,118) -	(678,004) -	(636,516) -	(571 <i>,</i> 651) -	(514,217)
	\$14,139,528	\$13,617,368	\$13,751,364	\$13,204,856	\$12,895,713	\$12,475,479
	5%	5%	5%	5%	4%	4%



### SCHEDULE OF EMPLOYER CONTRIBUTIONS, PERS PLAN 2/3

	2023	2022	2021	2020
Statutorily or contractually required contributions	\$1,100,696	\$1,002,836	\$1,094,430	\$1,163,559
Contributions in relation to the statutorily or contractually required contributions	(1,100,696)	(1,002,836)	(1,094,430)	(1,163,559)
Contribution deficiency (excess)		-	-	-
Covered payroll	\$16,743,004	\$15,767,844	\$15,214,069	\$14,692,671
Contributions as a percentage of covered payroll	7%	6%	7%	8%

#### Notes to Schedule:

There are no factors at year-end that significantly affect trends in the amounts reported above.



### AS OF DECEMBER 31, 2023 - LAST 10 FISCAL YEARS

	2019	2018	2017	2016	2015	2014
	\$1,091,135	\$1,021,040	\$936,046	\$815,729	\$720,845	\$612,316
_	(1,091,135) -	(1,021,040)	(936,046)	(815,729)	(720,845) -	(612,316)
=	\$14,139,528	\$13,617,368	\$13,675,514	\$13,096,369	\$12,790,442	\$12,335,880
	8%	7%	7%	6%	6%	5%





# STATISTICAL SECTION



### STATISTICAL SECTION

This part of the District's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the District's overall financial health.

#### **Financial Trends**

The schedules contain trend information to help the reader understand how the District's financial performance and well-being have changed over time.

#### **Revenue Capacity**

These schedules contain information to help the reader assess the District's most significant revenue source, electric sales.

#### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the District's current levels of outstanding debt and the ability of the District to issue additional debt in the future.

#### **Demographic and Economic Information**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the District's financial activities take place.

#### **Operating Information**

These schedules contain service and infrastructure data to help the reader understand how the information in the District's financial report relates to the services the District provides and the activities it performs.



### STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION

For the years ended December 31 (unaudited)

	2023	2022	2021	2020
OPERATING REVENUES				
Sales of Electric Energy - Retail	\$139,617,559	\$140,653,312	\$137,165,982	\$133,281,504
Secondary Market Sales	10,093,943	33,353,756	32,552,733	16,024,639
Transmission of Power for Others	1,225,919	1,600,411	957,726	1,443,001
Broadband Revenue	2,819,468	2,922,004	2,914,272	2,799,123
Other Revenue	1,885,188	1,693,674	1,243,440	1,381,032
Total Operating Revenues	155,642,077	180,223,157	174,834,153	154,929,299
OPERATING EXPENSES				
Purchased Power	82,113,188	106,002,959	102,522,649	83,898,194
Purchased Transmission & Ancillary Services	14,953,982	15,911,813	14,742,923	14,638,285
Conservation Program	257,919	394,324	(116,933)	346,063
Transmission Operations & Maintenance	65,763	45,372	101,234	114,119
Distribution Operations & Maintenance	11,872,285	11,435,999	9,214,692	10,537,318
Broadband Expense	1,218,830	1,289,313	1,115,157	1,161,923
Customer Accounting, Collection & Information	4,304,081	4,442,149	3,926,096	4,329,302
Administrative & General	8,264,674	7,692,669	6,880,786	7,365,965
Taxes	14,829,445	15,003,476	14,288,903	13,969,670
Depreciation	11,560,127	11,175,469	10,978,659	10,339,875
Total Operating Expenses	149,440,294	173,393,543	163,654,166	146,700,714
OPERATING INCOME/(LOSS)	6,201,783	6,829,614	11,179,987	8,228,585
NONOPERATING REVENUES & EXPENSES				
Interest & Other Nonoperating Income	2,567,927	702,336	860,362	1,030,185
Interest Expense & Other Nonoperating Expense	(2,749,490)	(2,827,041)	(2,929,065)	(2,633,566)
Debt Premium Amortization & Loss on Defeased Debt	133,808	402,824	342,996	(125,928)
Total Nonoperating Revenues & Expenses	(47,755)	(1,721,881)	(1,725,707)	(1,729,309)
INCOME/(LOSS) BEFORE CONTRIBUTIONS	6,154,028	5,107,733	9,454,280	6,499,276
CAPITAL CONTRIBUTIONS	3,177,535	3,225,724	2,145,749	2,206,345
CHANGE IN NET POSITION	9,331,563	8,333,457	11,600,029	8,705,621

#### **NET POSITION**

For the years ended December 31 (unaudited)				
	2023	2022	2021	2020
Net Investment in Capital Assets	\$108,390,299	\$101,952,912	\$89,594,340	\$89,168,593
Restricted for Debt Service	-	108,200	108,200	108,200
Restricted for Net Pension	4,841,200	4,500,272	12,508,593	-
Unrestricted	60,347,341	57,685,893	53,702,687	55,036,998
Total Net Position	\$173,578,840	\$164,247,277	\$155,913,820	\$144,313,791

(1) Governmental Accounting Standards Board Statement No. 68 was implemented effective 2015 recognizing liabilities, deferred outflows of resources, deferred inflows of resources, and expenses relating to pension liabilities. The restated cumulative effect on net pension for 2014 was \$12,217,716.



<b>2014</b> <sup>(1)</sup>	2015	2016	2017	2018	2019
\$117,641,940	\$116,820,422	\$120,438,526	\$130,811,427	\$129,792,002	\$134,197,389
23,325,872	17,678,932	14,808,281	14,542,756	24,618,712	22,649,145
632,528	690,639	915,169	1,284,536	1,450,552	1,483,740
2,191,287	2,024,661	2,046,068	2,164,500	2,250,450	2,476,304
1,472,425	1,670,466	2,040,008	1,338,933	2,250,450	1,690,615
145,264,052	138,885,120	139,861,624	150,142,152	159,868,703	162,497,193
110,201,002	100,000,120	100,001,021	100,112,102	100,000,100	102,101,100
84,714,618	82,340,739	80,889,012	83,025,012	92,569,841	101,774,951
12,925,752	12,816,306	12,997,169	13,205,172	13,621,653	13,828,577
89,940	417,113	307,113	544,381	(20,404)	377,443
81,220	81,305	260,519	199,419	163,952	129,425
8,540,568	9,051,462	9,029,751	9,799,347	9,645,034	9,923,012
982,869	1,022,025	931,789	844,688	936,989	1,061,880
3,788,799	3,794,832	3,411,338	3,735,098	4,267,684	4,328,333
6,909,615	7,229,048	6,331,749	7,181,596	6,660,053	6,798,593
12,394,110	12,263,706	12,630,500	14,018,894	13,812,993	14,216,802
12,894,915	13,207,539	12,630,490	10,177,574	9,854,391	10,183,035
143,322,406	142,224,075	139,419,430	142,731,181	151,512,186	162,622,051
1,941,646	(3,338,955)	442,194	7,410,971	8,356,517	(124,858)
699,275	772,788	643,191	1,134,607	1,642,595	1,454,432
(2,844,753)	(2,756,755)	(2,664,442)	(2,910,007)	(2,832,268)	(2,484,359)
445,518	419,819	143,522	492,959	453,711	407,817
(1,699,960)	(1,564,148)	(1,877,729)	(1,282,441)	(735,962)	(622,110)
241,686	(4,903,103)	(1,435,535)	6,128,530	7,620,555	(746,968)
3,834,420	2,471,250	1,164,819	1,990,641	2,124,000	2,455,560
4,076,106	(\$2,431,853)	(\$270,716)	8,119,171	9,744,555	1,708,592

2019	2018	2017	2016	2015	2014 <sup>(1)</sup>
\$89,870,583	\$74,961,846	\$64,407,047	\$58,672,489	\$68,039,579	\$65,363,895
1,107,865	1,107,865	1,107,865	1,107,865	1,083,997	140,017
-	-	-	-	-	-
44,629,722	57,829,867	58,640,111	56,255,498	47,182,992	53,234,509
\$135,608,170	\$133,899,578	\$124,155,023	\$116,035,852	\$116,306,568	\$118,738,421



### **REVENUES AND CONSUMPTION BY CUSTOMER CLASS**

For the years ended December 31 (unaudited)

	2023	2022	2021	2020
AVERAGE NUMBER OF CUSTOMERS				
Residential	47,789	47,216	46,690	46,027
General Service	6,266	6,187	6,167	6,109
Industrial	5	5	5	5
Irrigation	983	980	986	984
Miscellaneous	2,220	2,222	2,224	2,217
Total	57,263	56,610	56,072	55,342
RETAIL ELECTRIC SALES (IN THOUSANDS) <sup>(1)</sup>				
Residential	\$66,583	\$67,779	\$61,325	\$61,936
General Service	39,453	39,436	38,113	35,467
Industrial	3,436	3,467	3,511	3,452
Irrigation	24,528	23,083	27,171	26,320
Miscellaneous	664	686	666	690
Total	\$134,664	\$134,451	\$130,786	\$127,865
ETAIL ELECTRIC SALES IN MWh				
Residential	763,031	780,987	711,831	704,408
General Service	569,033	562,458	541,416	503,631
Industrial	63,252	64,835	65,084	63,625
Irrigation	436,799	391,794	482,741	461,274
Miscellaneous	6,326	6,309	6,243	6,495
Total	1,838,441	1,806,383	1,807,315	1,739,433
VERAGE REVENUE PER kWh (CENTS) <sup>(1)</sup>				
Residential	8.73	8.68	8.62	8.79
General Service	6.93	7.01	7.04	7.04
Industrial	5.43	5.35	5.39	5.43
Irrigation	5.62	5.89	5.63	5.71
Miscellaneous	10.50	10.87	10.67	10.63
Average - All Classes	7.32	7.44	7.24	7.35

(1) Includes total retail revenue (per kWh charge, demand, and base charge); excludes city utility occupation tax, bad debt expense, and accrued unbilled revenue.



2014	2015	2016	2017	2018	2019
41,758	42,375	43,157	43,870	44,550	45,319
5,643	5,737	5,840	5,919	5,937	6,041
3	3	5	5	5	5
788	794	790	987	983	979
1,861	1,853	1,850	2,330	2,269	2,237
50,053	50,762	51,642	53,111	53,744	54,581
\$52,862	\$51,402	\$53,643	\$62,861	\$59,461	\$63,799
33,829	33,706	34,223	36,690	37,236	37,480
3,250	3,051	3,214	3,440	3,438	3,394
22,794	22,283	22,348	21,825	23,517	22,343
616	616	656	673	678	675
\$113,351	\$111,058	\$114,084	\$125,489	\$124,330	\$127,691
696,804	665,505	661,742	759,634	697,107	751,107
533,008	530,283	525,603	545,884	546,595	545,081
71,869	66,942	64,612	67,084	65,997	64,318
472,643	468,202	435,186	405,805	424,610	399,178
6,998	7,090	6,935	6,691	6,540	6,486
1,781,322	1,738,022	1,694,078	1,785,098	1,740,849	1,766,170
7.59	7.72	8.11	8.28	8.53	8.49
6.35	6.36	6.51	6.72	6.81	6.88
4.52	4.56	4.97	5.13	5.21	5.28
4.82	4.76	5.14	5.38	5.54	5.60
8.81	8.69	9.46	10.05	10.37	10.41
6.36	6.39	6.73	7.03	7.14	7.23



# RETAIL RATES (1)

For the years ended December 31 (unaudited)

2023	2022	2021	2020
\$0.63	\$0.63	\$0.63	\$0.63
-	-	-	-
6.88	7.39	7.39	7.39
1.00	-	-	-
\$0.55	\$0.55	\$0.55	\$0.55
0.82	0.82	0.82	0.82
-	-	-	-
6.30	6.63	6.63	6.63
\$1.65	\$1.65	\$1.65	\$1.65
-	-	-	-
-	-	-	-
-	-	-	-
5.48	5.77	5.77	5.77
-	-	-	-
-	-	-	-
9.33	9.82	9.82	9.82
\$2.01	\$2.01	\$2.01	\$2.01
-	-	-	-
4.71	4.71	4.71	4.71
-	-	-	-
-	-	-	-
8.15	8.15	8.15	8.15
	\$0.63 - 6.88 1.00 \$0.55 0.82 - 6.30 \$1.65 - - 5.48 - 9.33 \$2.01 - 4.71 - -	\$0.63  6.88 7.39 1.00 - \$0.55 0.82 0.82 - 6.30 6.30 \$1.65 - - - 5.48 5.77 - - - - - - - - - - - - -	\$0.63         \$0.63         \$0.63           6.88         7.39         7.39           1.00         -         -           \$0.55         \$0.55         \$0.55           0.82         0.82         0.82           6.30         6.63         6.63           \$1.65         \$1.65         \$1.65           5.48         5.77         5.77           -         -         -           9.33         9.82         9.82           \$2.01         \$2.01         \$2.01           -         -         -           4.71         4.71         4.71

(1) These rates represent the typical customer. Other monthly charges may apply.

Other rate schedules also in effect are small irrigation, large irrigation, industrial, and miscellaneous.

(2) The Daily System Charge was effective 9/1/2015 and replaced the Monthly Base Charge. The rate is per day and applied to the number of days in the billing period.

(3) Excess above 50kW of demand per month.

(4) During peak hours Monday through Friday 6 a.m. to 9 a.m. (only October to April) and 5 p.m. to 8 p.m. (all year) excluding holidays.



2014	2015	2016	2017	2018	2019
-	\$0.52	\$0.55	\$0.62	\$0.62	\$0.63
\$11.0	-	-	-	-	-
6.84	6.84	7.18	7.18	7.18	7.39
-	-	-	-	-	-
-	\$0.44	\$0.46	\$0.54	\$0.54	\$0.55
-	0.65	0.68	0.80	0.80	0.82
\$11.9	-	-	-	-	-
6.14	6.14	6.44	6.44	6.44	6.63
-	-	-	-	-	\$1.65
-	\$0.88	\$0.92	\$1.08	\$1.08	-
-	\$1.32	\$1.38	\$1.61	\$1.61	-
\$17.5	-	-	-	-	-
-	-	-	-	-	-
4.8	4.85	5.09	5.09	5.09	5.24
5.69	5.69	5.97	5.97	5.97	6.14
8.30	8.36	8.77	9.55	9.55	9.82
-	\$1.32	\$1.38	\$1.96	\$1.96	\$2.01
\$26.10	-	-	-	-	-
-	-	-	-	-	-
3.89	3.92	4.11	4.11	4.11	4.23
4.6	4.69	4.92	4.92	4.92	5.06
7.00	7.10	7.45	7.93	7.93	8.15



# PRINCIPAL RATEPAYERS

For the years ended December 31 (unaudited)

2023						
Ratepayer's Rate Class <sup>(1)</sup>	Rank	Retail Sales <sup>(2)</sup>	Percentage of Total Retail Electric Sales	kWh	aMW	Percentage of Total kWh
Large Irrigation Customer 1	1	\$14,193,907	10.5%	247,212,153	25.2	13.4%
Large Irrigation Customer 2	2	4,155,196	3.1%	72,936,835	7.7	4.0%
Large Industrial Customer 1	3	3,446,652	2.6%	63,406,257	7.4	3.4%
Large Irrigation Customer 3	4	2,351,009	1.7%	41,895,700	4.2	2.3%
Large General Customer 1	5	1,954,003	1.5%	25,847,382	3.1	1.4%
Large General Customer 2	6	1,925,610	1.4%	26,560,223	3.0	1.4%
Large Irrigation Customer 4	7	1,846,548	1.4%	31,524,781	3.5	1.7%
Large Irrigation Customer 5	8	1,312,481	1.0%	24,590,812	2.7	1.3%
Large General Customer 3	9	1,164,623	0.9%	17,168,690	2.1	0.9%
Electricity Intensive Load 1	10	909,042	0.7%	15,879,980	1.8	0.9%
Large Irrigation Customer 6		-	-	-	-	-
		\$33,259,071	24.8%	567,022,813	60.7	30.7%
Total All Ratepayers		\$134,664,286		1,838,440,786		

(1) To preserve confidentiality, individual ratepayer names are not disclosed.

(2) Retail sales are before bad debt expense and unbilled revenue.



		2014		
Rank	Retail Sales <sup>(2)</sup>	kWh	aMW	Percentage of Total kWh
1	\$9,457,986	207,031,420	23.6	11.6%
2	3,439,345	75,146,473	8.6	4.2%
3	3,207,058	74,869,485	8.5	4.2%
5	1,711,380	36,661,019	4.2	2.1%
8	1,550,035	23,416,928	2.7	1.3%
9	1,475,237	24,689,584	2.8	1.4%
6	1,624,115	36,432,037	4.2	2.0%
7	1,324,760	29,578,542	3.4	1.7%
10	1,175,107	20,104,688	2.3	1.1%
-	-	-	-	-
4	2,186,678	48,709,922	5.6	2.7%
	\$27,151,701	576,640,098	65.9	32.3%

\$113,350,853 1,781,322,397



# **RATIOS OF OUTSTANDING DEBT**

For the years ended December 31 (unaudited)

	2023	2022	2021	2020
Revenue Bonds	\$76,895,000	\$57,000,000	\$60,195,000	\$63,310,000
Unamortized Premium & Discount	7,175,930	5,327,160	5,762,010	6,226,221
Total Outstanding Revenue Debt	\$84,070,930	\$62,327,160	\$65,957,010	\$69,536,221
Total Revenue Debt to Operating Revenues	54%	35%	38%	45%
Total Revenue Debt to Total Assets	30%	23%	25%	28%
Total Revenue Debt per Ratepayer	\$1,468	\$1,101	\$1,176	\$1,256

### **DEBT MARGIN INFORMATION** (1)

For the year ended December 31, 2023 (unaudited)	
Net Revenues September 2021 - August 2022 <sup>(2)</sup>	\$31,896,555
Maximum Future Annual Debt Service (2023)	\$6,978,263
Maximum Allowable Annual Debt Service per Bond Covenants <sup>(2)</sup>	\$25,517,244
Allowable Additional Annual Debt Service	\$18,538,981

(1) As a proprietary fund, the District does not have a legal debt limitation. However, the District's bond resolutions establish restrictions on the issuance of additional debt based on a defined formula.

(2) The bond covenants state that new parity bonds may be issued if the amount of net revenue for any twelve consecutive months in the prior 24 month period divided by the maximum annual debt service in any future year is not less than 125%.





2014	2015	2016	2017	2018	2019
\$53,600,000	\$49,735,000	\$59,950,000	\$56,905,000	\$53,335,000	\$49,585,000
3,572,728	3,099,629	4,845,315	4,336,311	3,869,777	3,452,539
\$57,172,728	\$52,834,629	\$64,795,315	\$61,241,311	\$57,204,777	\$53,037,539
39%	38%	46%	41%	41%	33%
27%	26%	30%	28%	25%	24%
\$1,142	\$1,041	\$1,255	\$1,153	\$1,108	\$972



# **DEBT SERVICE COVERAGE**

For the years ended December 31 (unaudited)

	2023	2022	2021	2020
DEBT SERVICE CALCULATION				
Change in Net Position	\$9,331,563	\$8,333,457	\$11,600,029	\$8,705,621
Adjustments to (from) Change in Net Position				
Depreciation	11,560,127	11,175,469	10,978,659	10,339,875
Prepaid Power <sup>(1)</sup>	1,017,144	1,017,144	1,017,144	1,017,144
Interest Expense	2,749,490	2,827,041	2,929,065	2,633,566
Debt Discount/Premium Amortization & Bond Issue Costs	(133,808)	(402,824)	(342,996)	125,928
GASB 68 Adjustment to pension expense noncash entry	(1,883,098)	(1,647,466)	(3,711,285)	(1,393,009)
REVENUE AVAILABLE FOR DEBT SERVICE	\$22,641,418	\$21,302,821	\$22,470,616	\$21,429,125
DEBT SERVICE	\$5,829,696	\$5,998,843	\$5,995,376	\$6,154,945
DEBT SERVICE COVERAGE RATIO	3.88	3.55	3.75	3.48

(1) White Creek Wind Project amortization and Bonneville Power Administration prepaid power



	2019	2018	2017	2016	2015	2014 restated
\$	1,708,592	\$9.744.554	\$8,119,171	(\$270,716)	(\$2,431,853)	\$4,076,106
Ŷ	1,700,002	ψ0,1 + 4,00 +	ψ0,110,171	(\$270,710)	(\$2,401,000)	Q4,010,100
1	0,183,035	9,854,391	10,177,574	12,630,490	13,207,539	12,894,915
	1,017,144	1,017,144	1,017,144	1,017,144	1,017,144	1,017,144
	2,484,359	2,832,268	2,910,007	2,664,442	2,756,755	2,844,753
	(407,817)	(453,711)	(492,959)	(143,522)	(419,819)	(445,518)
(	1,292,772)	(1,371,215)	(593,733)	(308,366)	(157,447)	(245,062)
\$1	3,692,541	\$21,623,431	\$21,137,204	\$15,589,472	\$13,972,319	\$20,142,338
\$	6,521,487	\$6,519,987	\$6,226,648	\$5,351,412	\$4,767,944	\$5,966,784
	2.10	3.32	3.39	2.91	2.93	3.38



### PRINCIPAL EMPLOYERS - TRI-CITIES METROPOLITAN STATISTICAL AREA

For the years ended December 31 (unaudited)

			2023	
Employer	Product/Service	Employees	Rank	Percentage of Tota MSA Nonfarm Employment
Battelle/Pacific NW National Laboratory	Research & Development	5,300	1	4.1%
Kadlec Medical Center	Health Care	3,800	2	3.0%
Kennewick School District	Education	3,043	3	2.4%
Lamb Weston Inc.	Food Processing	3,000	4	2.3%
Pasco School District	Education	2,700	5	2.1%
Washington River Protection Solutions	Environmental Remediation	2,336	6	1.8%
First Fruits Farms	Food Processing	2,200	7	1.7%
Richland School District	Education	2,200	8	1.7%
Central Plateau Cleanup Co (CPCCo)	Environmental Remediation	2,100	9	1.6%
Bechtel National, Inc.	Engineering & Construction	2,000	10	1.6%
Mission Support Alliance, LLC	Support Services Hanford	-	-	-
Tyson Foods	Food Processing		-	-
Total		28,679		22.3%

Source: Tri-City Development Council



2014						
Employees	Rank	Percentage of Tota MSA Nonfarm Employment				
4,219	1	4.1%				
2,644	3	2.6%				
1,922	6	1.9%				
2,498	4	2.5%				
2,717	2	2.7%				
1,490	9	1.5%				
-	-	-				
1,600	7	1.6%				
-	-	-				
2,395	5	2.4%				
1,512	8	1.5%				
1,300	10	1.3%				
22,297		22.1%				



# **DEMOGRAPHIC STATISTICS**

For the years ended December 31 (unaudited)

	2023	2022	2021	2020
Population <sup>(1)</sup>				
Tri-Cities Metropolitan Statistical Area	316,600	312,050	307,750	302,460
Benton County	215,500	212,300	209,400	205,700
Kennewick	86,470	85,320	84,620	84,960
Prosser	6,445	6,195	6,130	6,220
Benton City	3,810	3,710	3,500	3,560
Total Personal Income - Benton County (000's) $^{\left(2 ight)}$	N/A	\$11,587,408	\$11,542,478	\$10,683,932
Per Capita Income - Benton County <sup>(2)</sup>	N/A	\$54,454	\$54,958	\$51,757
Unemployment Rate - Benton County <sup>(3)</sup>	5.4%	5.6%	4.2%	6.4%
Building Permits Issued <sup>(4)</sup>				
Kennewick	3,222	3,010	2,356	2,002
Benton County (Unincorporated)	890	911	997	897
Taxable Retail Sales - All of Benton County $^{\rm (5)}$	N/A	\$5,766,343,266	\$5,625,466,168	\$4,674,787,996

(1) Source: Washington State Office of Financial Management

(2) Source: U.S. Bureau of Economic Analysis, Regional Data, GDP and Personal Income

(3) Source: December 2023 Unemployment Rates, Washington Employment Security Department

(4) Source: City of Kennewick and Benton County Building Departments

(5) Source: Washington State Department of Revenue



2014	2015	2016	2017	2018	2019
273,100	275,740	279,170	283,830	289,960	296,480
186,500	188,590	190,500	193,500	197,420	201,800
77,700	78,290	79,120	80,280	81,850	83,670
5,815	5,845	5,940	5,965	6,125	6,145
3,255	3,285	3,325	3,360	3,405	3,520
\$7,835,692	\$8,523,515	\$8,793,589	\$9,132,345	\$9,597,733	\$10,087,552
\$42,017	\$44,809	\$45,446	\$46,076	\$47,682	\$49,354
7.7%	7.1%	7.0%	6.1%	5.8%	5.4%
0.054	2.005	2 244	2.064	2 400	2 202
2,054	2,005	2,211	2,064	2,409	2,203
713	784	919	997	1,014	895
\$3,284,581,847	\$3,612,773,217	\$3,789,869,697	\$3,905,643,498	\$4,166,770,833	\$4,631,058,885



# **OPERATING INDICATORS**

For the years ended December 31 (unaudited)

	2023	2022	2021	2020
Operating Expenses / Revenues	96.0%	96.2%	93.6%	94.7%
Total Electric Sales in MWh				
Retail Sales	1,838,441	1,806,384	1,807,315	1,739,433
Secondary Market Sales	116,433	378,189	417,390	505,800
Total MWh Sales	1,954,874	2,184,573	2,224,705	2,245,233
Average Annual kWh per Customer				
Residential	15,967	16,541	15,246	15,304
General Service	90,813	90,910	87,792	82,441
Industrial	12,650,400	12,967,032	13,016,760	12,725,056
Irrigation	444,353	399,790	489,596	468,775
Miscellaneous	2,850	2,839	2,807	2,929
Average Annual kWh per Customer - All Classes	32,105	31,909	32,232	31,431
Average Revenue per Customer				
Residential	\$1,393	\$1,436	\$1,313	\$1,346
General Service	6,296	6,374	6,180	5,806
Industrial	687,200	693,318	702,245	690,423
Irrigation	24,952	23,554	27,556	26,747
Miscellaneous	299	309	299	311
Average Revenue per Customer - All Classes	\$2,352	\$2,375	\$2,332	\$2,310
Additions to Electric Plant, excluding work-in-progress	\$19,002,988	\$18,655,109	\$20,094,992	\$18,228,378
Net Electric Utility Plant	\$175,139,366	\$164,304,731	\$155,543,984	\$149,049,385
Capitalized Payroll	\$3,046,520	\$2,832,390	\$3,050,077	\$2,849,452
Total Payroll Expense	\$16,969,343	\$16,221,789	\$15,581,177	\$15,065,567
Full Time Equivalent Employees <sup>(1)</sup>	153	148	148	148
Cooling Degree Days <sup>(2)</sup>	1,473	1,387	1,548	1,209
Heating Degree Days <sup>(2)</sup>	4,888	5,509	4,521	4,576
Annual Precipitation (inches) <sup>(2)</sup>	6.02	7.33	5.34	4.07
Peak Load (MW's) <sup>(3)</sup>	438	455	490	437

(1) Includes regular and temporary employees. In 2017, all years employee counts were reduced to account for shared employees billed to other governments.

(2) Source: Hanford Meteorological Station

Heating degree days are indicators of household energy consumption for space heating. When the average outdoor temperature is less than 65 degrees Fahrenheit, most buildings require heat to maintain a temperature of 70 degrees inside. Similarly, when the average outdoor temperature is 65 degrees or more, most buildings require air-conditioning to maintain a temperature of 70 degrees inside.

(3) Source: Bonneville Power Administration



2019	2018	2017	2016	2015	2014 restated
100.1%	94.8%	95.1%	99.7%	102.4%	98.7%
1,766,171	1,740,849	1,785,098	1,694,078	1,738,022	1,781,322
421,597	558,160	609,721	576,289	662,886	717,847
2,187,768	2,299,009	2,394,819	2,270,367	2,400,908	2,499,169
16,574	15,648	17,316	15,333	15,692	16,687
90,230	92,066	92,226	90,004	92,432	94,455
12,863,616	13,199,344	13,416,822	12,922,400	22,313,962	23,956,495
407,741	431,954	411,150	550,578	589,675	599,801
2,900	2,882	2,872	3,749	3,826	3,760
32,359	32,392	33,611	32,804	34,239	35,589
\$1,408	\$1,335	\$1,433	\$1,243	\$1,213	\$1,266
6,204	6,272	6,199	5,860	5,875	5,995
678,881	687,644	687,927	642,800	1,016,944	1,083,292
22,822	23,924	22,112	28,274	28,065	28,926
302	299	289	355	332	331
\$2,339	\$2,313	\$2,363	\$2,209	\$2,188	\$2,265
\$18,484,322	\$14,307,247	\$14,248,483	\$12,707,389	\$10,795,807	\$14,325,929
\$142,948,756	\$132,197,835	\$125,666,747	\$123,470,148	\$120,791,227	\$122,400,363
\$2,851,731	\$2,456,252	\$2,435,631	\$3,213,042	\$2,201,618	\$2,289,991
\$14,566,651	\$14,008,828	\$13,864,893	\$13,630,457	\$12,967,615	\$12,674,072
150	149	152	153	152	152
1,112	1,221	1,347	1,099	1,534	1,426
5,655	4,668	5,618	4,392	4,228	4,611
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9.31	6.43	8.60	7.66	6.48	6.53
407	419	426	425	429	431





### Benton PUD, Your Trusted Energy Partner

Public Utility District No. 1 of Benton County, Washington for the fiscal years ended December 31, 2023 and 2022

BentonPUD.org